



## COMMONWEALTH of VIRGINIA

### *Commonwealth Transportation Board*

Shannon Valentine  
Chairperson

1401 East Broad Street  
Richmond, Virginia 23219

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## COMMONWEALTH TRANSPORTATION BOARD WORKSHOP AGENDA

VDOT Central Auditorium  
1221 East Broad Street  
Richmond, Virginia 23219

December 4, 2018  
10:00 a.m.

1. 2018 Report on the Performance and Condition of the Washington Metropolitan Area Transit Authority  
*Kate Mattice, Executive Director, NVTC*
2. I-95 Express Lanes Fredericksburg Extension  
*Marcie Parker, Virginia Department of Transportation*
3. I-81 Update  
*Nick Donohue, Deputy Secretary of Transportation*
4. SMART SCALE Round 3 Screening Decisions  
*Chad Tucker, Office of Intermodal Planning and Investment*
5. Transit Funding and Reform Updates  
*Jennifer DeBruhl, Virginia Department of Rail & Public Transportation*
6. Vital Infrastructure Report Overview  
*Garrett Moore, Virginia Department of Transportation*  
*John Lawson, Virginia Department of Transportation*
7. Director's Items  
*Jennifer Mitchell, Virginia Department of Rail & Public Transportation*
8. Commissioner's Items  
*Stephen Brich, Virginia Department of Transportation*
9. Secretary's Items  
*Shannon Valentine, Secretary of Transportation*

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# 2018 Report on the Performance and Condition of the Washington Metropolitan Area Transit Authority

Presentation to the Commonwealth Transportation Board

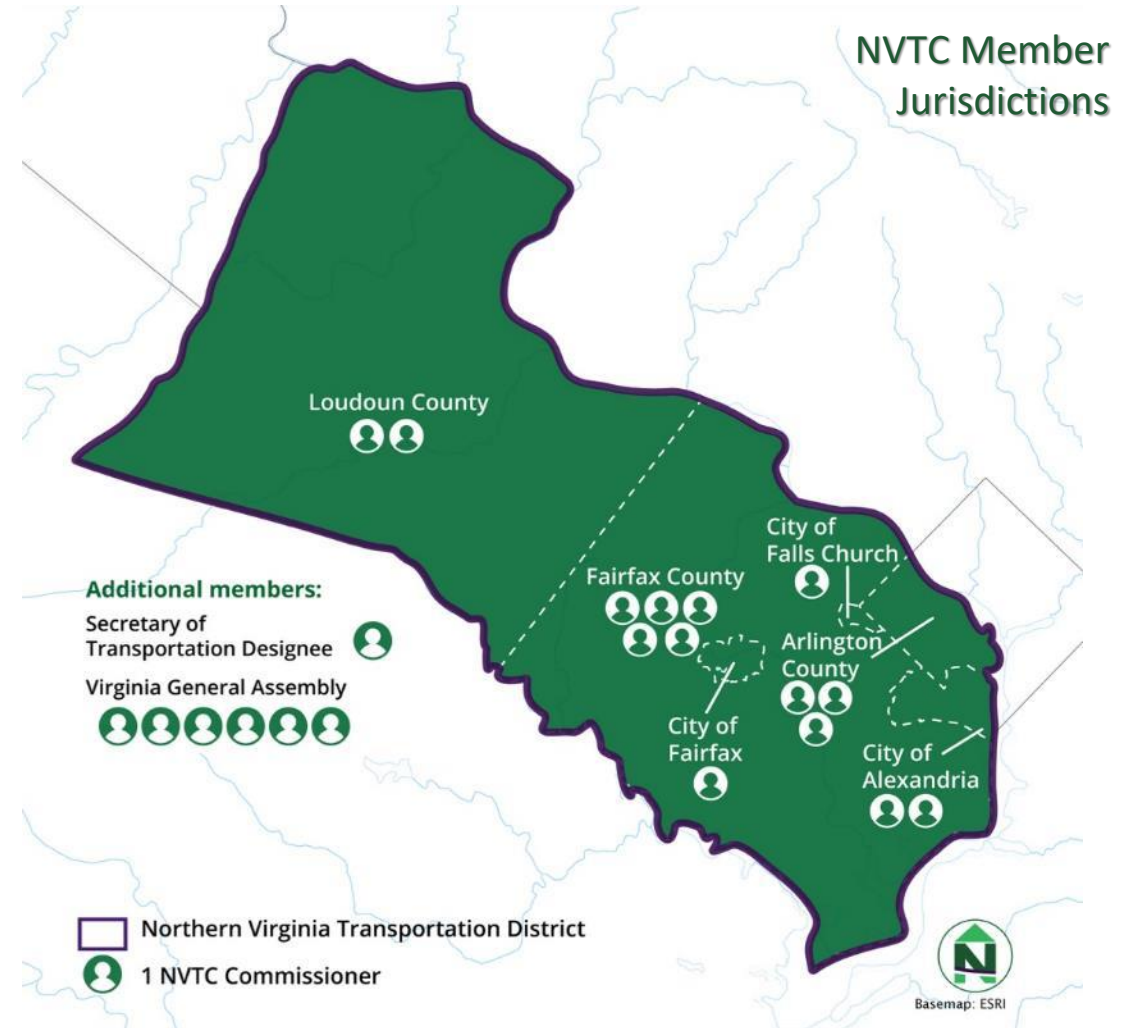
December 4, 2018

Kate Mattice, Executive Director  
Northern Virginia Transportation Commission



# About the Northern Virginia Transportation Commission

- Over 50 year history of representing Northern Virginia on the WMATA Board
- Manages >\$250m/year in state and regional funding for six bus systems, Metrorail and VRE
- Co-owns VRE, Virginia's only commuter rail system
- Administers I-66 Commuter Choice
- Home of regional transit research and technical expertise



## NVTC Jurisdictions' Transit Systems



# NVTC represents VA's WMATA Compact Members



- NVTC's jurisdictions are the signatories of the WMATA Compact in Virginia



- Arlington County, Alexandria, Fairfax City, Fairfax County, Falls Church City, and Loudoun County



- Each jurisdiction has ultimate responsibility to meet WMATA obligations for Virginia (Loudoun in 2020)



- Funding for WMATA in Virginia comes from local revenues, regional sales tax, regional gas tax, DRPT and, now, the new WMATA Capital Fund



- If any of these funds fall short, the local jurisdictions still maintain the obligation to pay WMATA



# Requirements of HB1539 (2018)

The establishment of the WMATA Capital Fund included a number of oversight and reporting requirements of NVTC

- NVTC is to report on the performance and condition of WMATA annually to the Governor and the General Assembly.
  - First report was delivered on November 1, 2018
- NVTC must receive the following documents
  1. WMATA's annual capital budget;
  2. WMATA's annual independent financial audit;
  3. WMATA's National Transit Data annual profile; and
  4. Single audit reports
- NVTC continues to manage DRPT funding to WMATA

# Per statute, the report addresses six elements:

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- The **safety** and **reliability** of the **rapid heavy rail** mass transportation system and **bus** network
- The **financial performance** of WMATA related to the operations of the **rapid heavy rail** mass transportation system, including farebox recovery, service per rider, and cost per service hour
- The **financial performance** of WMATA related to the operations of the **bus** mass transportation system, including farebox recovery, service per rider, and cost per service hour
- **Potential strategies to reduce the growth in such costs and to improve the efficiency of WMATA operations**
- **Use of the funds** authorized by the legislation to improve the safety and condition of the **rapid heavy rail** mass transportation system
- **Ridership** of the **rapid heavy rail** mass transportation system and the **bus** mass transportation system

# Data Sources from Audited Public Information

Report Category	Data Reported	Data Source
Safety	Safety Event Frequency	National Transit Database
Reliability	On-time performance Vehicle reliability	Metro Performance Report
Financial Performance	Farebox recovery Service provided per rider	National Transit Database
Cost Reduction Strategies	Developed and approved by NVTC	
Use of Funds	<i>To be reported in future years</i>	
Ridership	Unlinked Passenger Trips Unlinked Passenger Miles	National Transit Database

# NVTC Cost Control Strategies

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## Crosscutting Strategies

1. Align WMATA's business model to reflect shifts in urban/suburban mobility and define its role within the concept of mobility as a service
2. Encourage the development and use of innovation and technology within the WMATA workforce and in procurement actions and operational processes

## Other Strategies

1. Rebuild Rail and Bus Ridership
2. Enhance Efficiency of Metrorail and Metrobus Operations
3. Control Cost Escalation for Labor and Contracted Services
4. Optimize Revenue Collection
5. Increase Non-Fare Revenues
6. Enhance Efficiency of the Workforce and Contractors



# Use of Dedicated Capital Funds

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- No expenditures were incurred during this reporting period
  - Virginia's legislation became effective on July 1, 2018
  - The Commonwealth authorized the use of \$121.3 million to be disbursed to WMATA in FY2019
- NVTC will document the uses of these funds in future reports

# Other WMATA-Related NVTC Efforts

Oversight and engagement with WMATA continues to be a top priority of NVTC

- Ongoing support to NVTC's WMATA Board Members
- Ongoing coordination with NVTC jurisdictions
- Continuous engagement on WMATA FY 2020 Budget development
- Administration of DRPT and Regional Gas Tax funds for WMATA
- Coordination with DPRT on withholding provisions
  - Participation by alternate directors
  - 3% cap on operating subsidy growth
  - Failure to provide key budget and planning documents
- Development of 2019 Report on WMATA Performance and Condition



# For more information, contact

Kate Mattice, Executive Director

Northern Virginia Transportation Commission

[www.novatransit.org](http://www.novatransit.org)

703-524-3224

# **I-95 EXPRESS LANES FREDERICKSBURG EXTENSION (FRED EX)**

Project Update

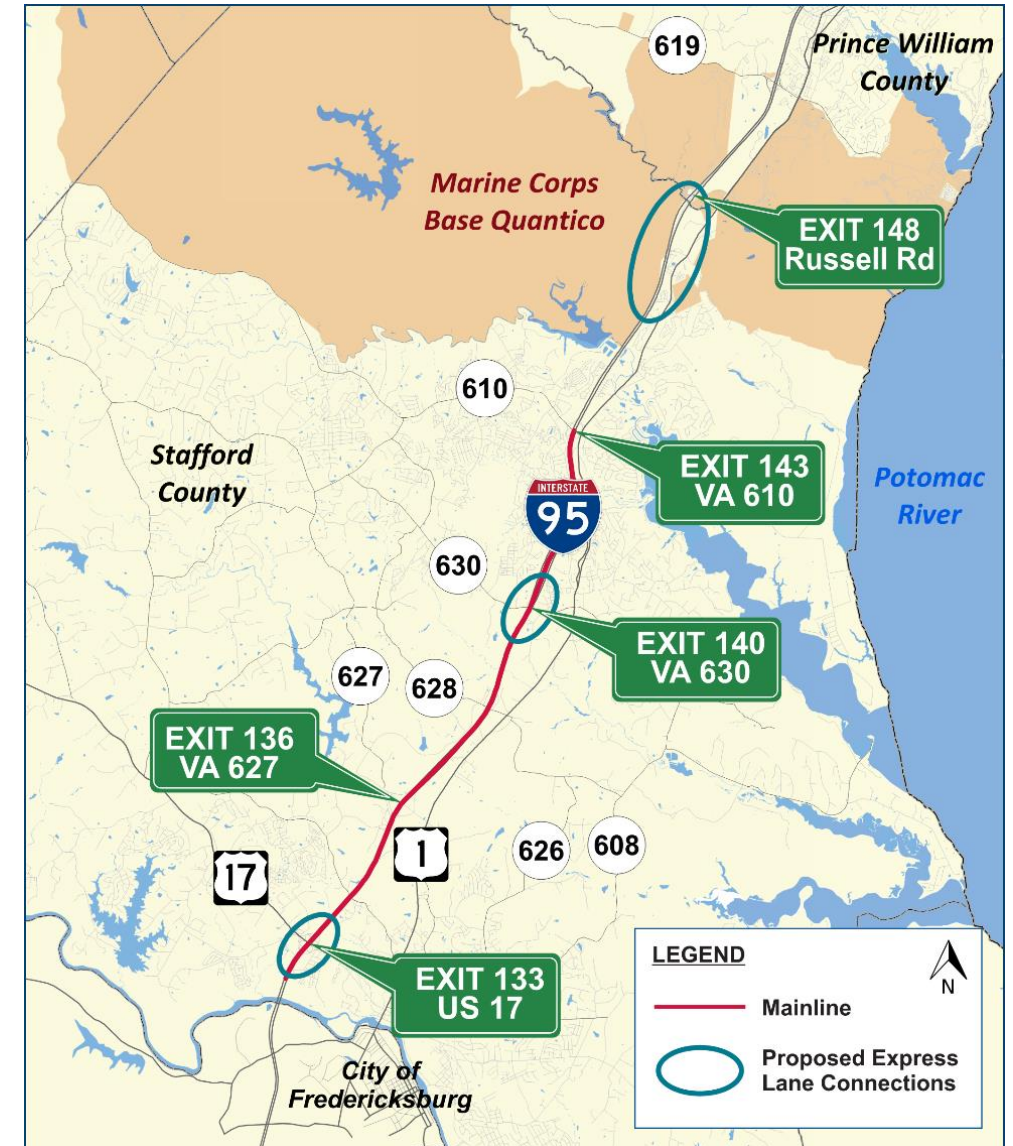
**Marcie Parker, P.E.**

Fredericksburg District Engineer

December 4, 2018

# Fred Ex Project Scope

- Extends I-95 Express Lanes 10 miles south of Route 610 Garrisonville Road (Exit 143) to Route 17 (Exit 133)
- Direct connection to the I-95 Southbound (*under construction*) and Northbound (*future*) Rappahannock River Crossing projects
- New access points
  - Quantico / Russell Road in Prince William County
  - Courthouse Road in Stafford County
  - Route 17 in Stafford County



# Fred Ex Project Schedule

*VDOT / 95 Express Lanes LLC sign Advanced Development Framework Agreement*

*June 2017*

*Public Hearing*

*September 2017*

*95 Express Lanes LLC proposal for FredEx accepted*

*January 2018*

*Final NEPA Decision (FONSI) issued*

*March 2018*

*Design Build Procurement*

*Ongoing*

**Commercial Close**

**Winter 2019**

**Financial Close**

**Spring 2019**

**Begin Construction**

**Summer 2019**

**Service Commencement**

**Fall 2022**

# Action Items for January

## HOT/HOV Designation

- Designate the I-95 Express Lanes Fredericksburg Extension as HOT Lanes
- Specify the high-occupancy requirement for the I-95 Express Lanes Fredericksburg Extension as HOV-3
- Authorize the Commissioner of Highways to establish the conditions for use of the I-95 Express Lanes Fredericksburg Extension

## Tolling Memorandum Of Understanding Approval

- Approve and authorize the Commissioner to execute a Tolling MOU with FHWA/USDOT relating to tolling on I-95 Express Lanes Fredericksburg Extension.



COMMONWEALTH of VIRGINIA  
*Office of the*  
SECRETARY of TRANSPORTATION

# I-81 Corridor Improvement Plan

Nick Donohue

Deputy Secretary of Transportation

December 4, 2018



Virginia Department of Rail and Public Transportation





# I-81 Corridor Overview – Critical to Movement of Goods in Eastern U.S.



**11.7**  
MILLION TRUCKS PER YEAR



**\$312**  
BILLION IN GOODS PER YEAR



**42%**  
OF STATEWIDE  
INTERSTATE TRUCK VMT



**45+**  
CRASHES PER YEAR  
(WITH CLEARANCE TIMES  
GREATER THAN 4 HOURS)

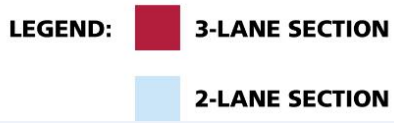
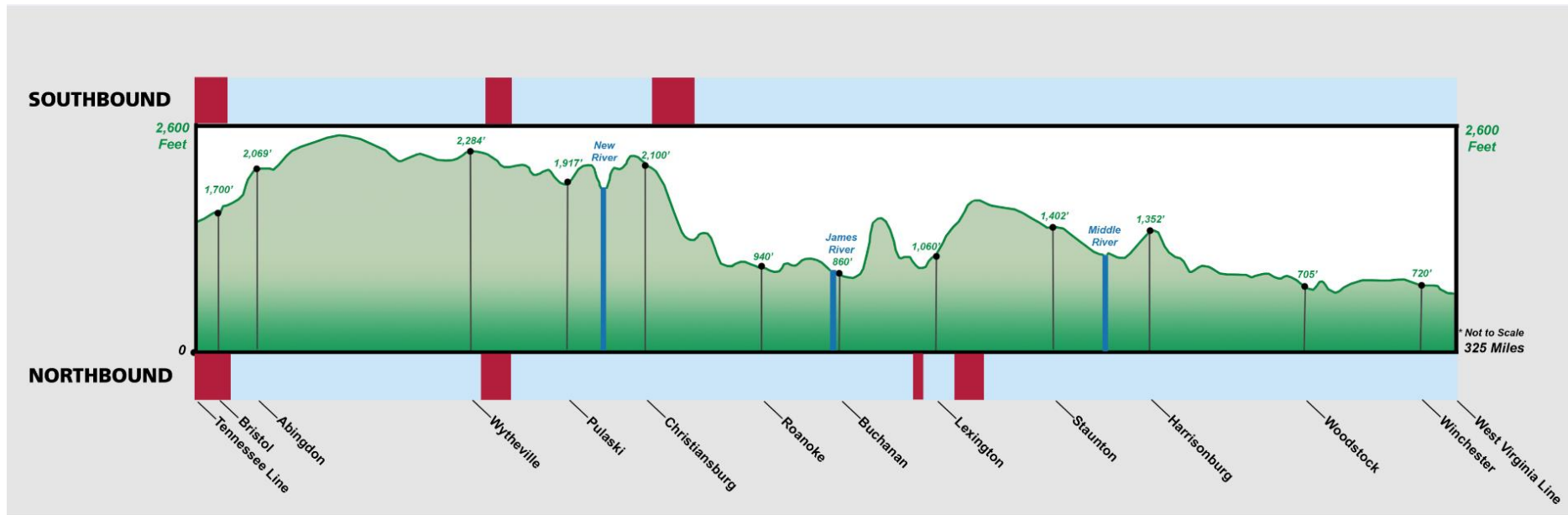


**~11,000**  
CRASHES OVER 5 YEARS



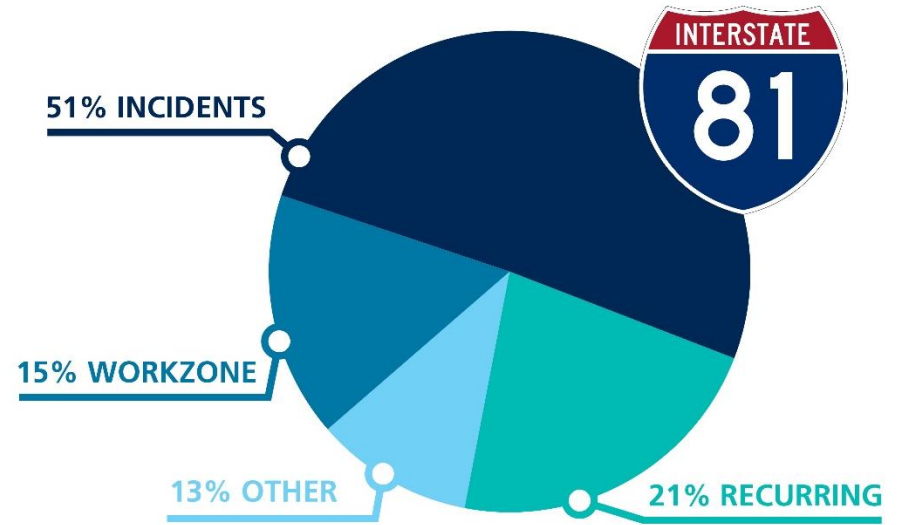
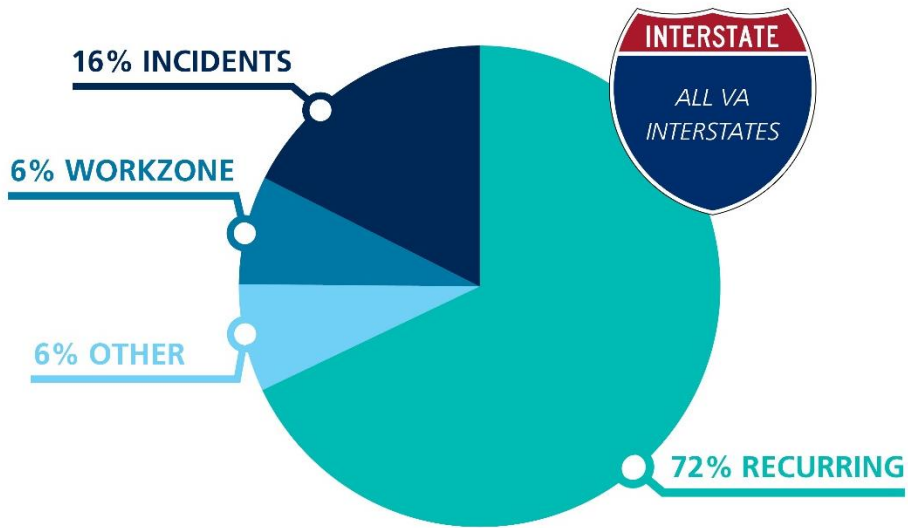
*Includes TRANSEARCH INSIGHT and VDOT data 2012-2016*

# I-81 Corridor Overview – Terrain has an Impact



# I-81 Corridor Operations Plan

## Delay Makes I-81 Unique



# Major Interstate Corridor Funding SMART SCALE vs. Other Resources

Interstate	SMART SCALE	Regional/Tolls/Other
I-64	\$397	\$1,179
I-66	0	\$2,680
I-77	\$5	0
I-81	\$168	0
I-85	0	0
I-95/I-395	\$220	\$940

Figures in millions

# I-81 Corridor Improvement Plan

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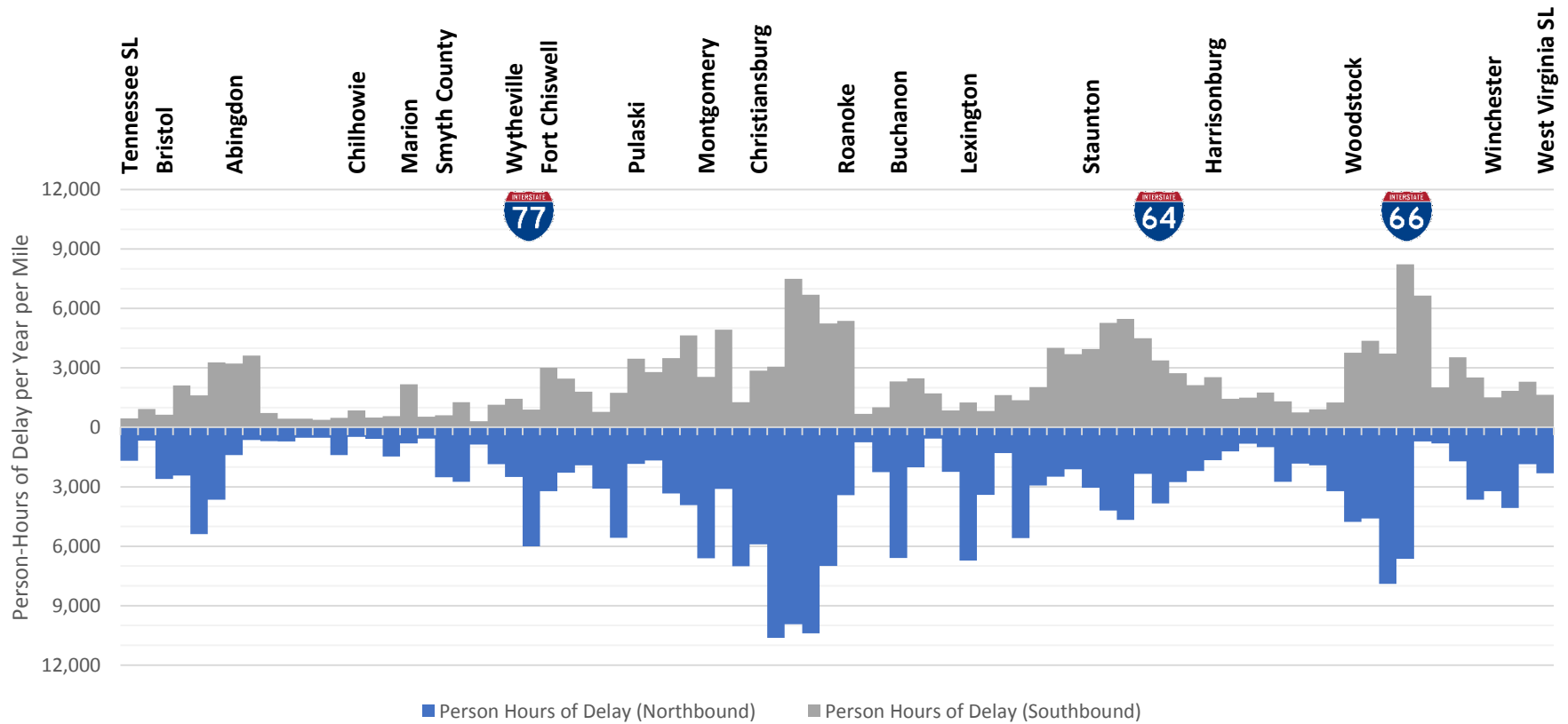
- **Review of top problem areas**
- **Identification of potential solutions for each problem area and operations plan**
- **Prioritization of potential solutions and recommended improvement plan**
- **Development of potential financing options**
- **Economic impact analysis of tolling**

# Public Engagement

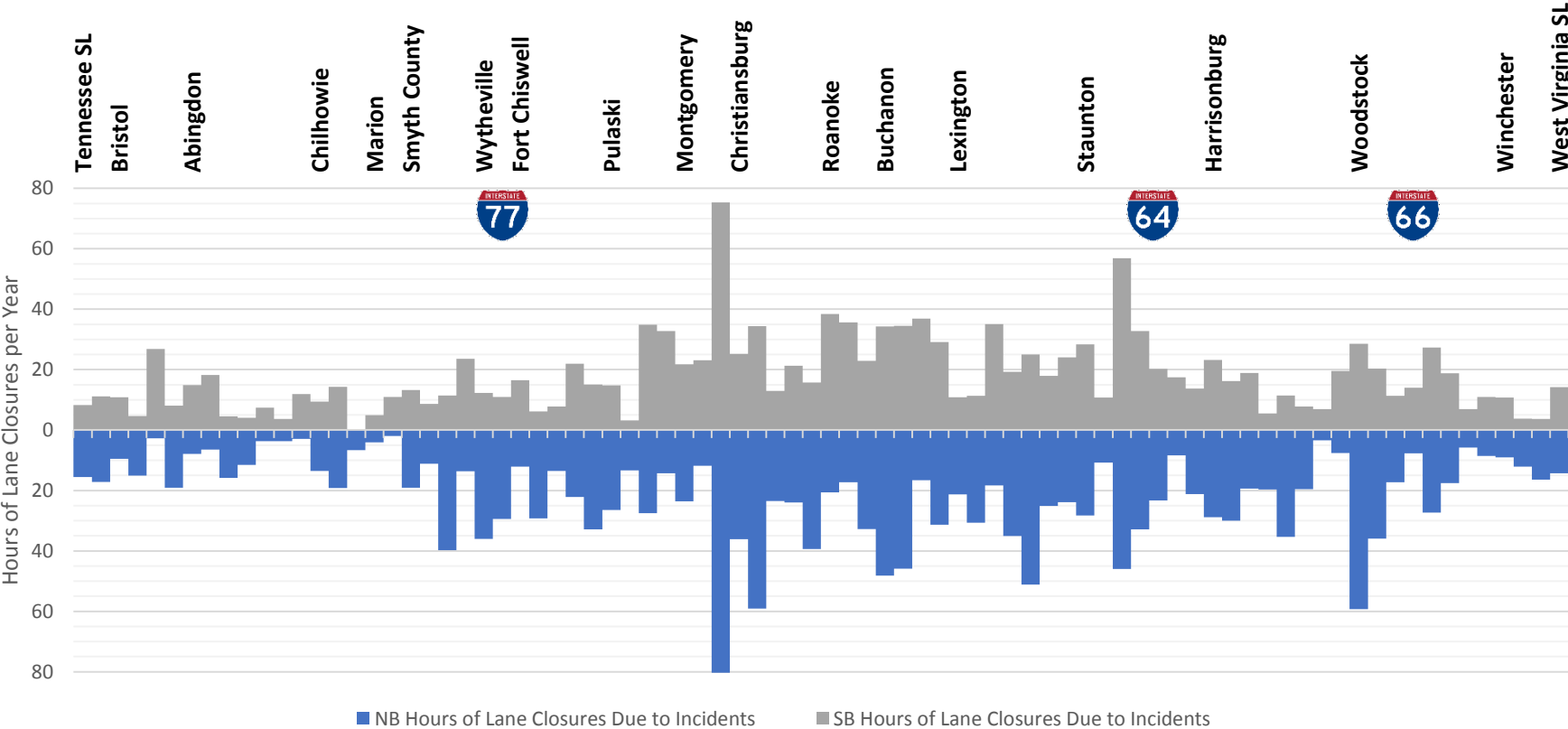
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- **12 public input meetings**
  - **950+ attendees**
- **5 Commonwealth Transportation Board briefings**
- **2000+ comments received from the public**

# Person Hours of Delay between Interchanges - Average per One Mile Segment

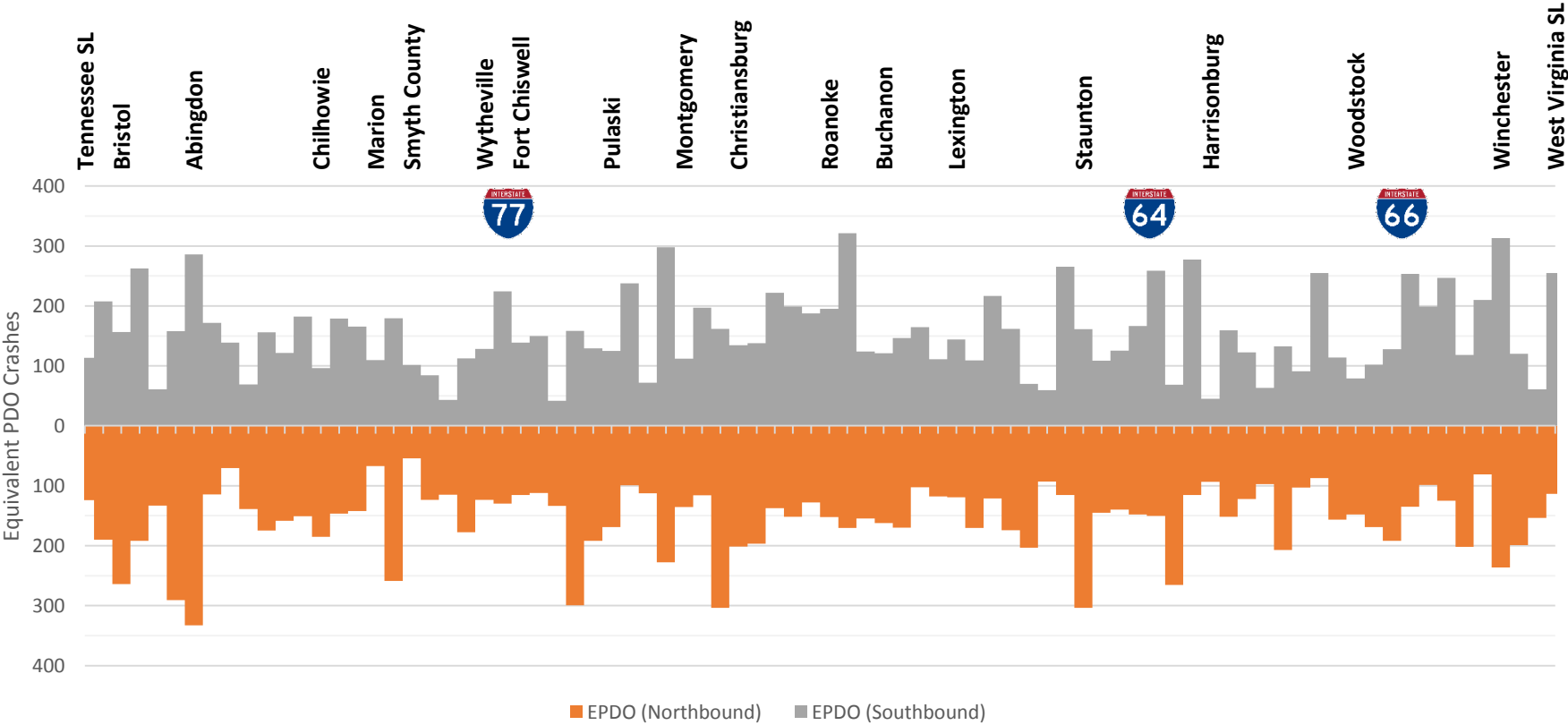


# Duration of Incident - Related Lane Closures between Interchanges

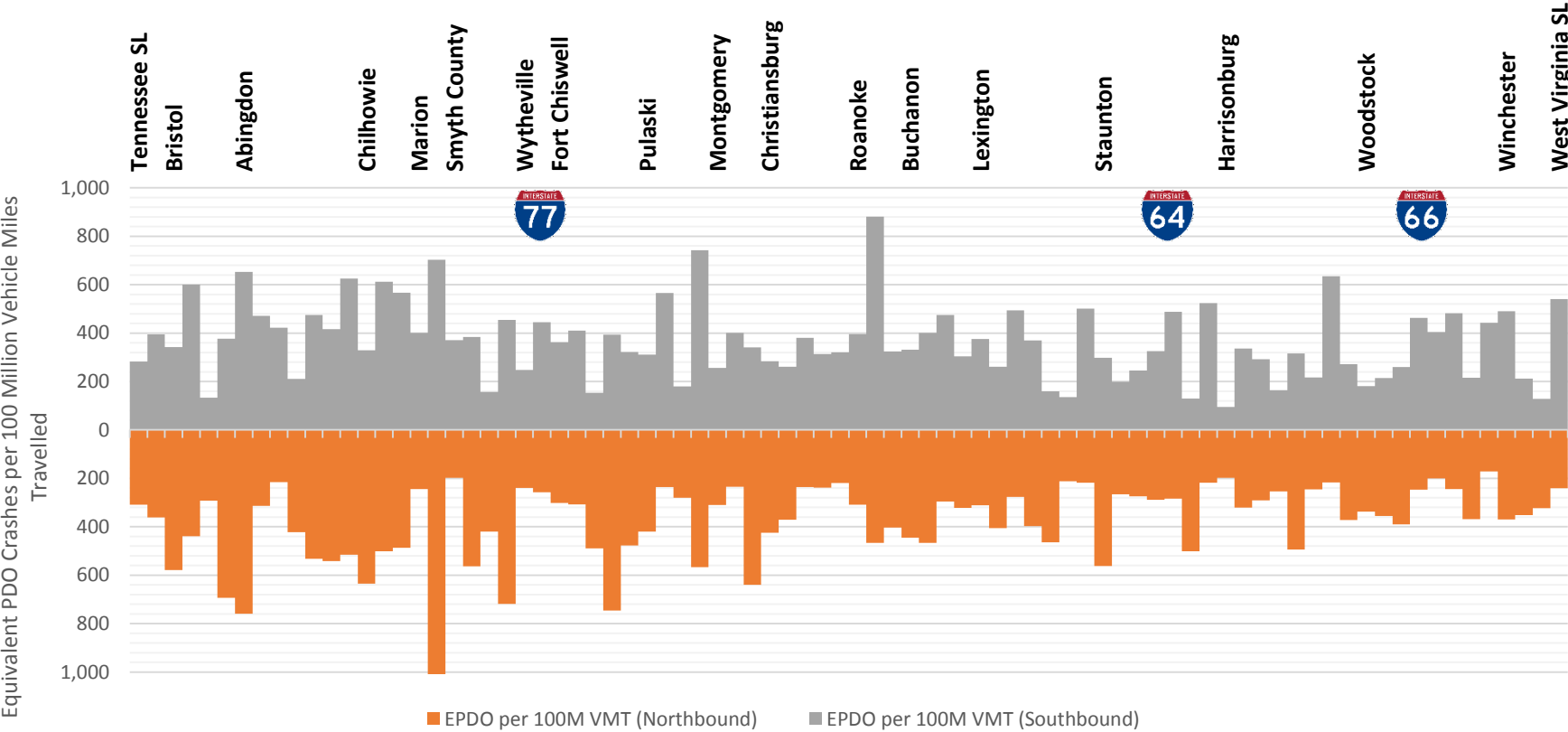




# Equivalent Property Damage Only – One-Mile Segments

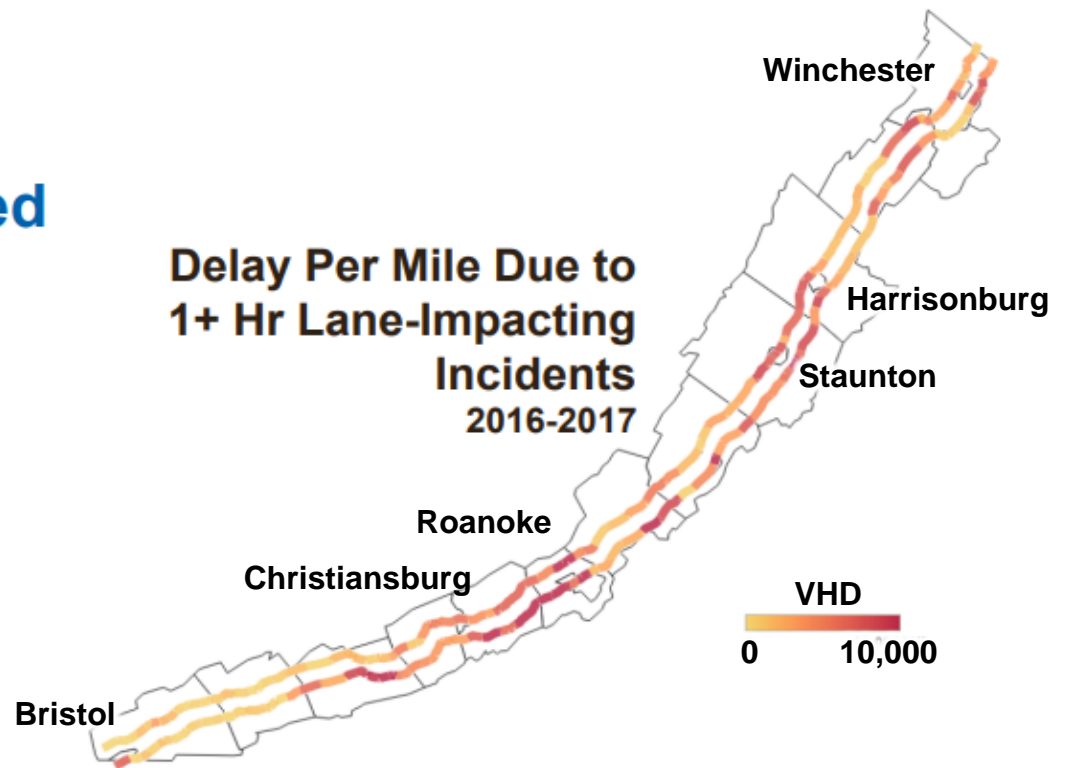


# EPDO per 100M VMT – One Mile Segments



# I-81 Operational Improvements

- Focused on corridor segments with the highest incident-related delay
- Identified crash hotspots
- Developed corridor-wide operations and incident management upgrade plan



# I-81 Operational Improvements Plan

## Key components include—

- Changeable message signs and cameras
- Expanded safety service patrols
- Detour routes and improvements to parallel facilities
- Contract emergency clearance
- Truck parking enhancements



# I-81 Operational Improvements Plan

## Summary Recommendations

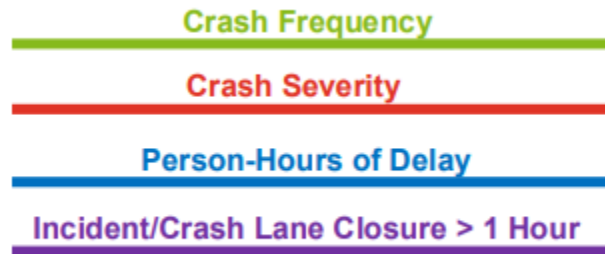
Improvement	Estimated Implementation Cost	Estimated Annual O&M Cost
Expand Traffic Cameras & CMS	\$10,750,000	\$ 615,600
Enhanced Safety Service Patrols	\$1,663,000	\$1,744,200
Contract Emergency Clearance	\$3,500,000	\$3,591,000
<b>Parallel facilities Improvements</b>	\$27,100,000	
<b>TOTAL</b>	<b>\$43,000,000</b>	<b>\$5,950,800</b>

### Recommendations:

- Place 24 new CMS on the mainline
- Place 10 new CMS on feeder routes
- Place 37 new cameras at interchanges
- Place 8 new cameras at high incident locations
- Upgrades to parallel routes in key locations

# Identifying I-81 Capital Improvements

- Reviewed each problem area identified by performance measures



- Determined contributing factors

## Contributing Factors



Traffic Volume



Grade



Curve



Ramp Spacing



Merge/Diverge Area



- Developed potential solutions based identified contributing factors – a total cost of \$4 billion

# Prioritization of Potential Capital Improvements

- Focused on capital improvements package of \$2 billion based on industry capacity feedback – approximately ½ of cost of all improvements
- Evaluated all potential capital improvements using SMART SCALE-like process with benefits determined as follows:
  - 40% based on person hours of delay
  - 40% based on change in crash frequency
  - 20% based on change in access to jobs

# \$2 billion in I-81 Plan Capital Improvements

District	Number of Projects by Type							Total Number of Projects	Total Cost (millions \$)
	Widening	Auxiliary Lane	Truck Climbing Lane	Acceleration Lane Extension	Deceleration Lane Extension	Curve Improvement	Shoulder Widening		
Bristol District	1	3	3	6	10	4	0	27	\$285.2
Salem District	4	0	0	4	2	3	0	13	\$875.3
Staunton District	4	1	2	10	4	1	1	23	\$838.1
<b>Total I-81 Corridor Number of Improvements</b>	<b>9</b>	<b>4</b>	<b>5</b>	<b>20</b>	<b>16</b>	<b>8</b>	<b>1</b>	<b>63</b>	<b>\$1,998.8</b>



# Bristol District Recommendations Highlights

- **Widen southbound to three lanes between Exit 10 and Exit 7**
- **Add northbound truck climbing lane from Exit 32**
- **Add a southbound truck climbing lane between MM 34 and MM 33**
- **Add northbound truck climbing lane from Exit 39**
- **Add SB auxiliary lane between Exit 54 and Smyth Safety Rest Area**
- **Add SB auxiliary lane between Exit 40 on I-77 and Exit 72 on I-81 and extend acceleration lane**
- **Add SB auxiliary lane between Exit 73 and Exit 72**

# Salem District Recommendations Highlights

- **Widen northbound to three lanes from MM 119 to Exit 128**
- **Widen northbound to three lanes from Exit 128 to Exit 137**
- **Widen northbound and southbound to three lanes from Exit 137 to Exit 141**
  - Links up with SMART SCALE funded improvements from 141 to 143
- **Widen northbound and southbound from MM 144 to Exit 150**

# Staunton District Recommendations Highlights

- **Add southbound auxiliary lane between Exit 221 and Exit 220**
- **Widen northbound and southbound to three lanes between Exit 225 and Exit 221**
- **Add northbound truck climbing lane between MM 234 & 237.9**
- **Add southbound truck climbing lane between MM 238 & 235.6**
- **Widen northbound and southbound to three lanes between Exit 243 and Exit 248**
- **Widen southbound to three lanes between MM 300.1 and 296.7**
- **Widen northbound and southbound to three lanes between Exit 313 & Exit 317**

# Summary Benefit Results from Prioritized Capital Improvements

- **By deploying \$2 billion of capital improvements along the I-81 corridor\*:**
  - **Annual vehicle hours of delay will be reduced, on average, by more than 6 million**
    - Trucks will capture more than 3.6 million vehicle hours of annual delay reductions
    - Reductions related to construction of capital improvements responsible for more than 90% of these benefits
  - **Annual statistical crashes are anticipated to be reduced, on average, by almost 450 across the entire corridor**
    - Approximately 29% of the reduction in annual statistical crashes (representing almost 130 crashes) involve an injury

\* Estimated based on the share of vehicle delays generated by projects included in list of \$2 B improvements compared to total vehicle delays generated by all improvements considered in the corridor. Estimate includes benefits related to Operational Improvements

# On-Going Items

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- **Establish Truck Parking Task Force**
- **Establish Speed Enforcement Task Force**
- **Develop Multimodal Improvements**
- **Plan sets aside \$100M to implement these items**

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# I-81 Financing Options

# I-81 Financing Options

- **Legislation provided direction on the financing options to be considered**
  - **Evaluate feasibility of using toll financing**
  - **Do not consider tolls on commuters**
  - **May consider tolls on heavy commercial vehicles**
  - **May consider High Occupancy Toll Lanes**
  - **Evaluate other financing means**
- **Financing options presented are sufficient to fund the recommendations through a mix of debt financing and pay-as-you-go funding**

# Financing Options

Regional Tax Option	Rate	Revenue Generated
Retail Sales and Use Tax	0.7%	\$105
Regional Fuels Tax	2.1%	\$60

Tolling Option	Rate	Revenue Generated
Time of Day Tolling with I-81 Auto Annual Pass	Variable	\$145

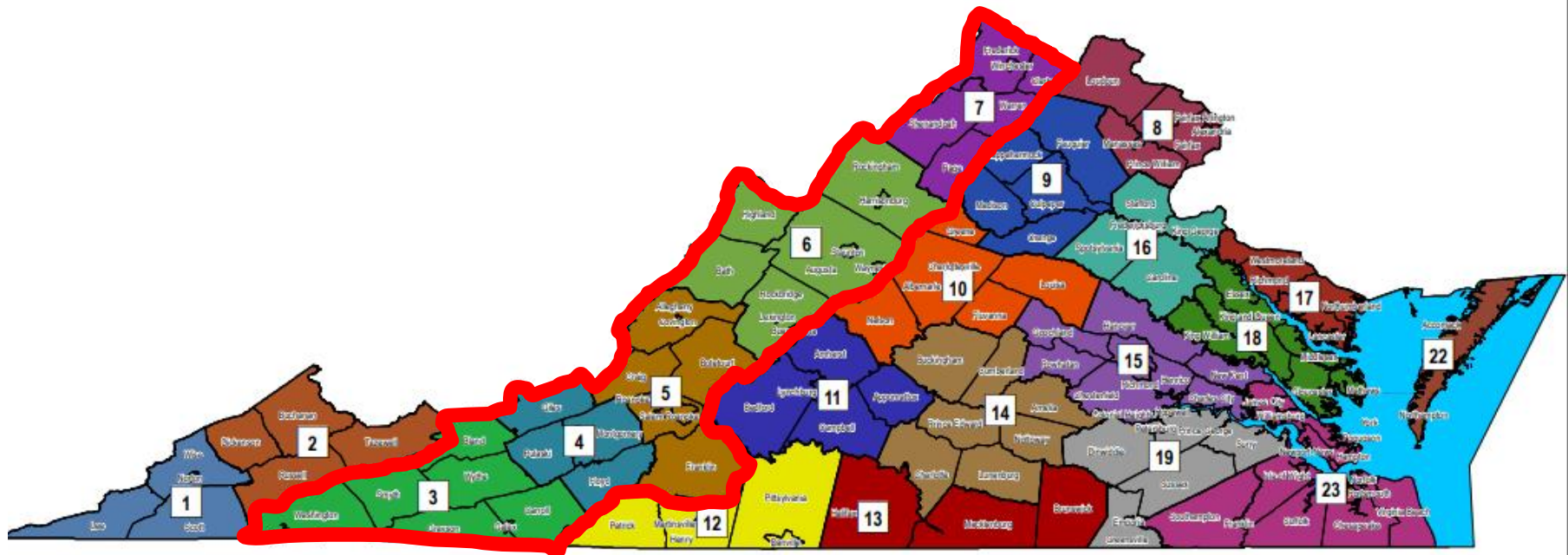
**\* Figures in millions and for FY2020**



# Key Financial Plan Assumptions

## Regional Taxes Like Northern Virginia & Hampton Roads

- Collect motor fuels and/or retail sales & use tax in PDCs 3-7
- Regional authority to manage revenues and financing



# Tolling Option Must Meet State Requirements

- **§ 33.2-309 of the *Code of Virginia* requires any imposition of tolls for use of the interstate system to be for the stated purpose of:**
  - Financing interstate construction and reconstruction;
  - Promoting efficiency;
  - Reducing traffic congestion; and
  - Improving air quality.
- **For I-81, § 33.2-119 of the *Code* requires General Assembly approval prior to the imposition and collection of any toll for use or all or any portion**

































# Tolling Option Must Meet Federal Requirements

Program	Key Requirements	I-81 Corridor Qualify?
<b>Value Pricing Pilot Program</b>	Tolls may be imposed on existing toll-free highways, bridges & tunnels so long as variable pricing is used to manage demand. No formal federal approval process other than NEPA	<b>Yes</b> , implement nighttime and daytime toll rates
<b>Interstate System Reconstruction &amp; Rehab. Pilot Program</b>	Convert existing interstate system into a toll facility in conjunction with needed reconstruction & rehab that is only possible with the collection of tolls. Requires formal federal approval including NEPA	<b>Yes</b> , on 10-2-2018 FHWA issued a call for applications for 3 available slots on a first-come, first serve basis
<b>Section 129 (General Toll Program)</b>	Initial construction of new lanes on highways, bridges, & tunnels and reconstruction, restoration, or rehabilitation as long as number of toll-free lanes are not reduced. Requires formal federal approval including NEPA	<b>Yes</b> , as long as toll gantries are near or on reconstructed or rehabilitated bridges
<b>Section 166 (HOV/HOT Lanes)</b>	Allow toll-paying vehicles that do not meet minimum occupancy standards to use HOV lanes. No formal federal approval process other than NEPA	<b>No</b> , no existing HOV lanes

# Key Definitions for Financing Options

## Heavy commercial vehicle and commuters

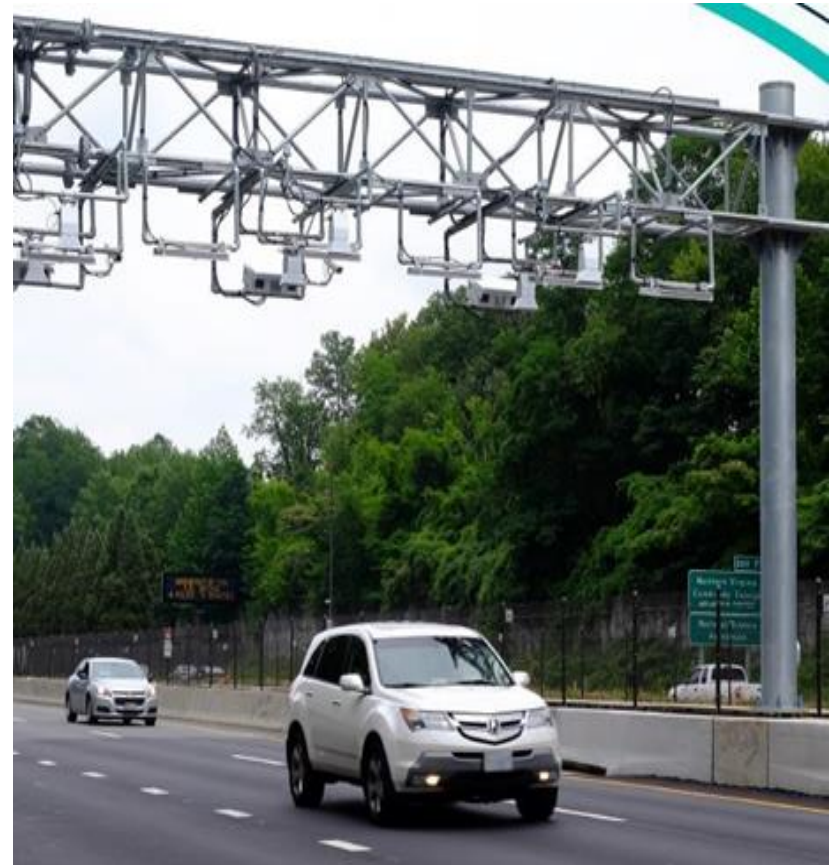
- **Heavy Commercial Vehicle or “Trucks”**
  - No uniform definition of term
  - Study assumed FHWA Classes 6 – 13
  - Surrounding states define similarly but lower axles (Class 5)
- Commuters travel first two gantries free
- Auto Annual Pass could eliminate commuter/non-commuter distinction

<b>Class 1</b> Motorcycles		<b>Class 7</b> Four or more axle, single unit	
<b>Class 2</b> Passenger cars		<b>Class 8</b> Four or less axle, single trailer	
			
			
			
<b>Class 3</b> Four tire, single unit		<b>Class 9</b> 5-Axle tractor semitrailer	
			
			
<b>Class 4</b> Buses		<b>Class 10</b> Six or more axle, single trailer	
			
			<b>Class 11</b> Five or less axle, multi trailer
<b>Class 5</b> Two axle, six tire, single unit		<b>Class 12</b> Six axle, multi-trailer	
			
			<b>Class 13</b> Seven or more axle, multi-trailer
<b>Class 6</b> Three axle, single unit			
			
			

# Key Financing Options Assumptions

## Tolling

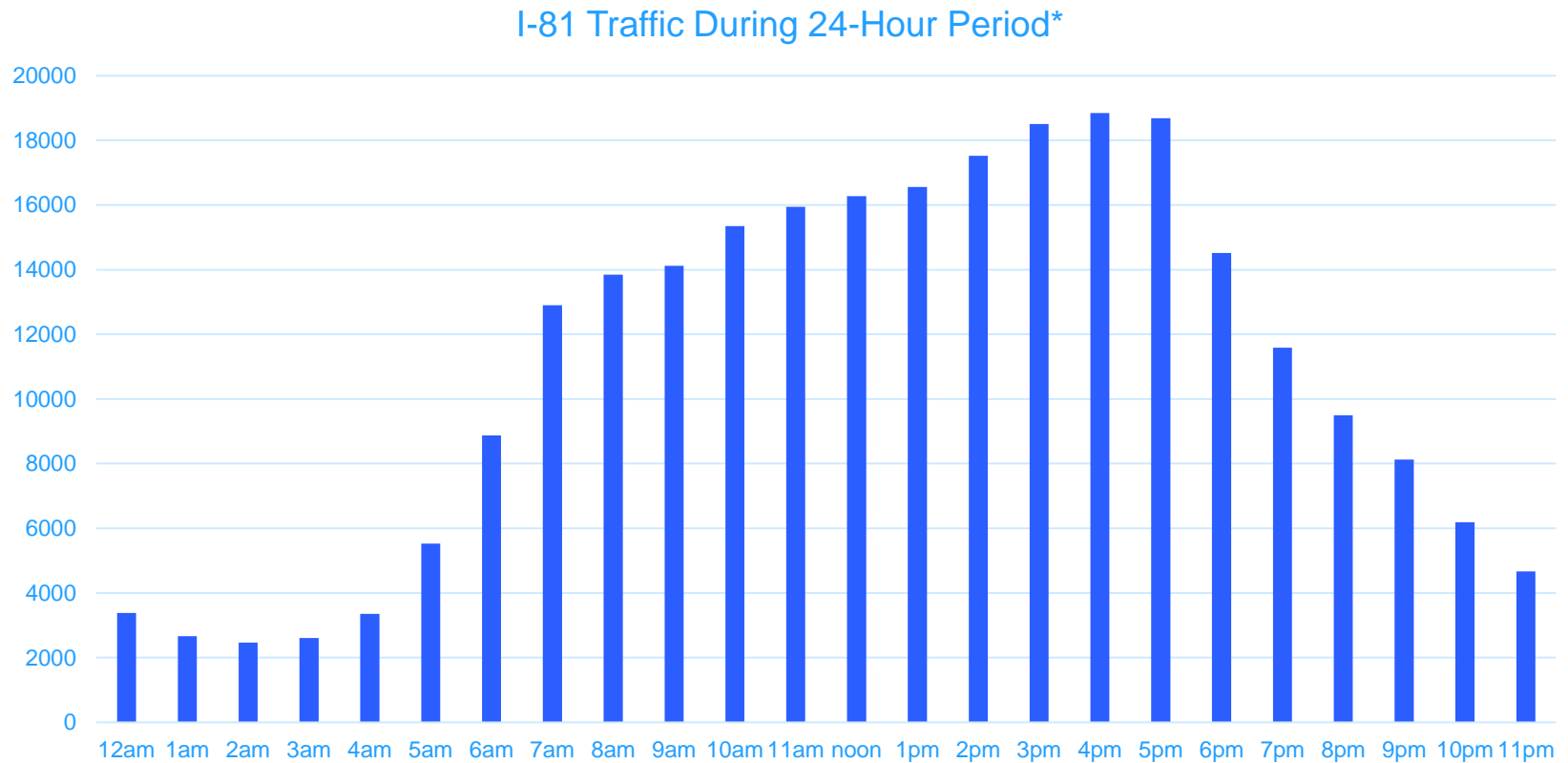
- **Collect per mile tolls without using a toll booth via:**
  - **Transponder (E-ZPass)**
  - **Video (image-based)**
  - **I-81 Auto Annual Pass**
- **6 toll gantries for 325 miles**
  - **Intersections with other interstates**
  - **Near state borders**
  - **Between urbanized areas**
  - **Closest assumed 2 locations are about 40 miles apart**



# Toll Financing Option

- **Toll rates will vary between Trucks and Autos**
  - Trucks – 15¢ per mile during daytime; 7.5¢ per mile during nighttime
  - Autos – 7.5¢ per mile during daytime; 5¢ per mile during nighttime
  - All Autos may purchase \$30 Annual Pass and gain unlimited access to I-81 for that year
- **Time of Day Tolling**
  - Tolls would be variable with higher during ‘daytime’ – roughly 6:00am to 9:00pm and lower from 9:00pm to 6:00am ‘nighttime’
  - Goal is to encourage more efficient use of the corridor

# I-81 Traffic by Time of Day



- \*Time of Day studies at key locations throughout the corridor

# Toll Financing Option

## Auto Annual Pass can replace commuter distinction

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- **I-81 Auto Annual Pass**
  - \$30 annual fee allows "autos" ability to pay an annual fee for unlimited use of the facility
  - Fee could be collected through DMV
  - Pass would be offered to auto commuters and other auto corridor users
- **Users of the corridor without I-81 Auto Annual Pass would pay full auto per mile toll rate**
- **Similar to toll discount programs in other nearby states**



# Toll Financing Option

## Goals and Strategies

Goal	Implementation Strategy		
<b>Financing construction and reconstruction</b>	Toll rates generate sufficient revenues to finance the I-81 Corridor Improvement Plan; but is not a revenue maximization strategy		
<b>Reduce traffic congestion</b>	Time of Day Variable tolling modifies driver behavior to encourage Truck off-hour usage; Establish toll rates and other programs that discourage diversion		
<b>Promote efficiency</b>	Time of Day Variable tolling modifies driver behavior; toll collection is through multiple methods that require no stopping		
<b>Equity</b>	Toll rates will be the same no matter how toll is paid (transponder or video toll); Use of video tolling will result in a processing fee because of higher collection costs		
<b>Federal approval</b>	Toll rate setting and implementation with comply with federal requirements		
<b>Consider current toll rates of peers/ surrounding entities – per mile toll rate</b>	State	Truck Toll (4-axle)	Auto Toll
	West Virginia Turnpike	18¢	4.4¢
	North Carolina Triangle Expressway	69¢	17¢
	Pennsylvania Turnpike	22¢	10¢
	Maryland I-95	73¢	11¢
	These states vary toll rates based on method of payment; rates shown are for transponders – the lowest toll rate available.		

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# Economic Impact Analysis

# Economic Impact Analysis

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- **Analyzed reduced transportation costs due to implementation of the Plan and tolling costs for Virginia Trucks**
- **Reduced transportation costs include**
  - **Reduced travel times**
  - **Reduced fuel and labor costs due to travel time savings**
  - **Reduced monetary costs due to less crashes**

# Economic Impact Analysis - Virginia Trucks

Share of Transportation Costs Reduction	Share of Tolls	Net Reduction in Transportation Costs
\$3,419	\$2,303	\$1,116

**1.49 ratio of transportation cost reduction to toll cost**

\* Figures in millions and 2017 dollars

# Economic Impact Analysis – Agriculture, Logistics and Manufacturing

Net transportation cost reductions were converted into direct economic impacts

	Output	Value Added	Labor Income	TOTAL
All Sectors	\$968.1	\$582.6	\$360.0	\$1,910.7
Agriculture	\$12.9	\$4.4	\$2.4	\$19.6
Logistics	\$7.5	\$3.3	\$2.7	\$13.6
Manufacturing	\$218.8	\$78.3	\$33.1	\$330.2

# Next Steps

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- **Board consideration of report at December 5, 2018 Action Meeting**
- **Report will be finalized and posted on public website**
- **Report will be submitted to the General Assembly by January 9, 2019**



COMMONWEALTH of VIRGINIA  
*Office of the*  
SECRETARY of TRANSPORTATION





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SECRETARY of TRANSPORTATION

## SMART SCALE Update

Chad Tucker  
December 4, 2018





# Overview



- Round Three Stats
- Validation and Screening Summary
- Round Three Observations
- Next Steps

# Round Three Requests



District	# of Apps	SMART SCALE Request (\$M)	Total \$
Bristol	50	\$656	\$656
Culpeper	43	\$696	\$746
Fredericksburg	35	\$439	\$493
Hampton Roads	58	\$822	\$4,524
Lynchburg	30	\$244	\$270
Northern Virginia	47	\$1,721	\$3,104
Richmond	85	\$1,171	\$1,240
Salem	49	\$731	\$804
Staunton	71	\$477	\$553
<b>GRAND TOTAL</b>	<b>468</b>	<b>\$6,956</b>	<b>\$12,389</b>

~\$800M estimated to be available for Round 3

# Screen Out Decisions by Round



District	Screen Out Decisions by Round		
	1 <sup>st</sup>	2 <sup>nd</sup>	3 <sup>rd</sup>
Bristol	10	5	4
Culpeper	0	0	0
Fredericksburg	0	3	1
Hampton Roads	5	9	2
Lynchburg	2	0	2
Northern Virginia	1	3	4
Richmond	14	7	6
Salem	2	3	4
Staunton	0	3	0
<b>Grand Total</b>	<b>34 of 321 (10.6%)</b>	<b>33 of 437 (7.6%)</b>	<b>23 of 468 (4.9%)</b>

# Round Three Screening Decisions



District	# of Apps	Screened Out	Reason to Screen Out		
			VTrans Need*	Project Eligibility*	Project Readiness*
Bristol	50	4	4	0	1
Culpeper	43	0	0	0	0
Fredericksburg	35	1	0	0	1
Hampton Roads	58	2	0	0	2
Lynchburg	30	2	2	0	0
Northern Virginia**	47	4	1	0	3
Richmond	85	6	1	2	4
Salem	49	4	1	0	2
Staunton	71	0	0	0	0
<b>Grand Total</b>	<b>468</b>	<b>23</b>	<b>9</b>	<b>3</b>	<b>13</b>

\* Some projects screened out for multiple reasons

\*\* Two projects final screening decision pending

# Round 3 Observations

## Project Readiness



- **Round 3 project readiness policy**
  - Major widening and new location projects
    - Demonstrate alternatives to improve existing network considered
  - New interchanges and traffic signals
    - Interchange Justification Request (IJR) or signal warrant/justification completed
- 56% of project screened out because of project readiness concerns
- Project readiness is critical to minimize risks for major project changes and cost overruns

## Next steps



- January 15 : Scores to CTB and public
- February - April: Development of Draft SYIP
- June CTB Meeting : Adoption of SYIP

Fiscal Year 2020 SMART SCALE Screened Out Applications

App ID	District	Organization Name	Principal Improvement	Project Title	SMART SCALE Request*	Total Cost*	Reason Screened Out
3777	Bristol	Wise County	Highway	SR 723 from SR 646 to Windswept Boulevard (Phase 1)	\$ 7,937,000	\$ 7,937,000	Project does not meet a VTrans need.
4005	Bristol	Wise County	Highway	SR 723 from SR 646 to Windswept Boulevard (Phase 2)	\$ 9,269,000	\$ 9,269,000	Project does not meet a VTrans need.
4281	Bristol	Big Stone Gap Town	Highway	Gilley Ave & Carter St Turn Lanes	\$ 2,436,337	\$ 2,436,337	Project does not meet a VTrans need. Project readiness - insufficient project development.
4691	Bristol	Bluefield Town	TDM	Huffard Drive TWLTL	\$ 6,028,842	\$ 6,028,842	Project does not meet a VTrans need.
3618	Fredericksburg	Fredericksburg City	Highway	Gateway Boulevard, extended	\$ 18,900,000	\$ 35,200,000	Project readiness - insufficient project development.
3464	Hampton Roads	Newport News City	Highway	I-64 Exit 255 (Jefferson Avenue) Ramp C	\$ 6,455,554	\$ 6,455,554	Project readiness - Insufficient project development.
4939	Hampton Roads	Hampton Roads Transit	Bus Transit	Peninsula Bus Rapid Transit (BRT)	\$ 54,410,000	\$ 224,820,000	Project readiness - insufficient project development.
3747	Lynchburg	Altavista Town	Highway	Lynch Mill / Clarion Road Intersection Improvements	\$ 5,149,697	\$ 5,149,697	Project does not meet a VTrans need.
4131	Lynchburg	Pittsylvania County	Highway	Route 40 and McBride Lane Intersection Improvements	\$ 7,073,588	\$ 7,073,588	Project does not meet a VTrans need.
3501	Northern Virginia	Prince William County	Highway	Rt 28 Corridor Improvements - City of Manassas to Fairfax Co	\$ 157,572,770	\$ 246,572,770	Final decision on readiness of the project is pending.
3541	Northern Virginia	Loudoun County	Highway	Braddock Road and Trailhead Drive	\$ 2,286,612	\$ 6,286,612	Project does not meet a VTrans need.
3593	Northern Virginia	Loudoun County	Highway	Route 15 (Montesor Road to Point of Rocks Bridge)	\$ 110,681,486	\$ 110,681,486	Project readiness - insufficient project development.
3594	Northern Virginia	Loudoun County Transit	Bus Transit	Loudoun ADA Transition Plan	\$ 3,800,000	\$ 5,800,000	Project readiness - insufficient project development.
3759	Northern Virginia	Fairfax County	Highway	Soapstone Road Extension/Dulles Toll Road Overpass	\$ 51,483,714	\$ 169,240,000	Final decision on readiness of the project is pending.
3796	Northern Virginia	Fairfax County	Highway	Davis Drive Extension and Dulles Toll Rd Rock Hill Overpass	\$ 143,295,330	\$ 164,900,000	Project readiness - insufficient project development.
3776	Richmond	Colonial Heights City	Highway	Boulevard at CSX Overpass - Safety Improvement	\$ 6,567,086	\$ 6,967,086	Project eligibility - majority of project cost is maintenance/state of good repair. Project readiness - insufficient project development.
3781	Richmond	Colonial Heights City	Rail Transit	Tri-Cities Area Multimodal Station	\$ 11,000,000	\$ 12,000,000	Project eligibility - no MPO resolution of support. Project readiness - insufficient project development.
3882	Richmond	Henrico County	Highway	I-64 @ North Gayton Road Interchange	\$ 38,096,000	\$ 42,030,000	Project readiness - insufficient project development.
4167	Richmond	South Hill Town	Highway	Raleigh Avenue Extension	\$ 6,881,091	\$ 6,881,091	Project does not meet a VTrans need.
4259	Richmond	Hopewell City	Bike/Pedestrian	Winston Churchill Dr & Arlington Rd Intersection Improvement	\$ 1,229,000	\$ 1,229,000	Project eligibility - majority of project cost is maintenance/state of good repair.
5070	Richmond	Petersburg City	Rail Freight	Collier Yard Access	\$ 13,150,000	\$ 13,150,000	Project readiness - insufficient project development.
3563	Salem	Christiansburg Town	Highway	Parkway Drive Extension to South Franklin Street	\$ 10,882,000	\$ 10,882,000	Project readiness - insufficient project development.
3603	Salem	Bedford County	Highway	Patriot Place Roundabout	\$ 4,253,000	\$ 4,253,000	Project does not meet a VTrans need.
3634	Salem	Blacksburg Town	Bus Transit	Blacksburg Multi-Modal Transit Facility	\$ 12,466,397	\$ 48,466,397	Project eligibility - Not a capital improvement, TDM or safety project.
3838	Salem	New River Valley Metropolitan Planning Organization	Highway	Extension of the Smart Road to I 81	\$ 221,698,000	\$ 221,698,000	Project readiness - insufficient project development.

\*As of November 29, 2018 - final cost validation not complete for some projects



Virginia Department of Rail and Public Transportation

# Transit Funding and Reforms

Status Update to the Commonwealth Transportation Board

December 4, 2018

**Jennifer DeBruhl**  
**Chief of Public**  
**Transportation**

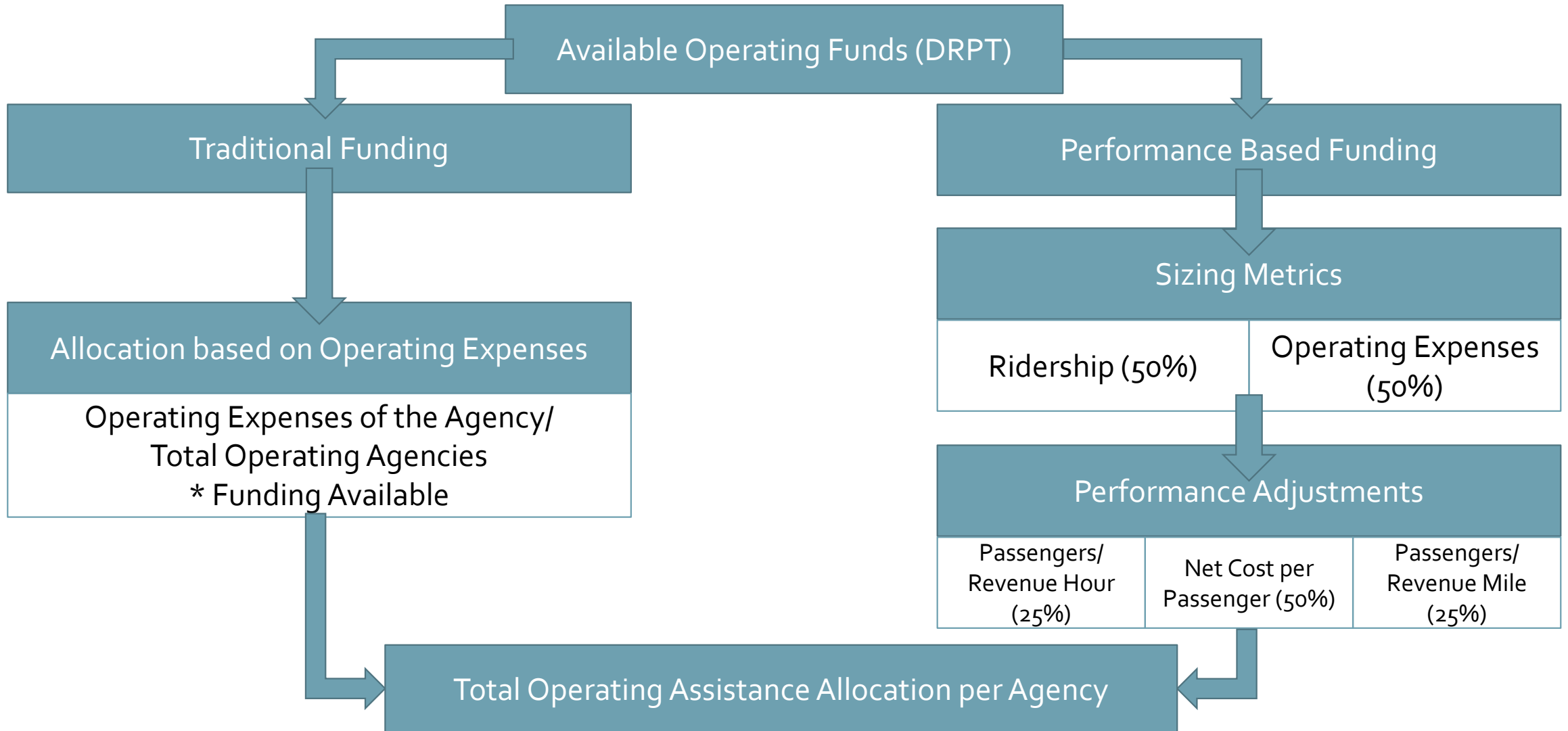


# Statewide Transit Operating Funds



- Effective July 1, 2019
- 100% of Statewide Operating Funds:
  - Allocated on the basis of service delivery factors
  - Made available for public comment at least one year before application
- Current Factors:
  - Passengers Per Revenue Hour
  - Passengers Per Revenue Mile
  - Net Cost Per Passenger
- Builds upon the work that began with TSDAC and legislation dating back to 2011

# Current Operating Assistance Allocation Methodology



# TSDAC Policy Objectives

- Promote fiscal responsibility
- Incentivize efficient operations
- Support robust transit service
- Reward higher patronage
- Promote mobility
- Support a social safety net
- Data exists for all agencies



# Key Data Challenges with Performance Based Allocation



- Data Availability
  - Is the data already collected and reported?
  - If not, where will the data be sourced from?
  - What is the incremental burden of data collection and who bears it?
- Reliability, Consistency, and Timeliness of Data
  - Developing agreed-upon standards for core measures
  - Divergent data collection procedures
  - Obtaining consistent data on a regular basis over time
  - Can data be validated?
- Diversity in System and Service Characteristics

# Possible Metrics for Performance Funding Allocation

- Cost Metrics
- Delivered Service Metrics
- Ridership
- Service Area Characteristics
  - Characteristics of an agency's service area, such as total size or population growth could be compared, but are not influenced by to transit service performance



# Sizing and Performance

- Sizing Metrics – Designed to account for relative scale and scope of operations of diverse agencies
- Performance Metrics – Adjust allocations to reward agency performance as compared to statewide averages
- Metrics are calculated using a three-year rolling average



# Alignment of Potential Sizing Metrics with Policy Objectives

Sizing Metric	Promotes Fiscal Responsibility	Incentivizes Efficient Operations	Supports Robust Transit Service	Rewards Higher Patronage	Promotes Mobility	Supports Social Safety Net	Data Exists
Cost							✓
Operating Cost	✓	✓					✓
Revenue Hours			✓		✓		✓
Revenue Miles			✓		✓		✓
Peak Vehicles			✓				
Peak Vehicle Seats			✓				
Ridership				✓	✓		✓
Passenger Miles Traveled				✓	✓		Partial



# Sizing Metrics for Commuter Rail

- Based on share of commuter rail Passenger Miles Traveled, Revenue Vehicle Hours and Revenue Vehicle Miles relative to statewide totals
- Based on current statistics, commuter rail funding pool would equal 10.9% of total revenue available

	Percentages	Total Revenue	Commuter Rail Share
PMT	33%	\$30,198,544	\$8,284,370.56
RVH	33%	\$30,198,544	\$471,680.47
RVM	33%	\$30,198,544	\$1,097,007.01
Total	100%	\$90,595,632	\$9,853,058.04
Percentage Share			10.9%

- VRE allocation in FY19 was 11% of total revenue available
- Performance-adjustment factors would be applied to calculate VRE's final allocation





# Alignment of Potential Performance Metrics with Policy Objectives

Performance Metric	Promotes Fiscal Responsibility	Incentivizes Efficient Operations	Supports Robust Transit Service	Rewards Higher Patronage	Promotes Mobility	Supports Social Safety Net	Data Exists for All Agencies
<i>On-Time Performance</i>		✓			✓		
<i>Passenger Load Factor</i>		✓		✓	✓		
<i>Cost per Revenue Vehicle Hour</i>	✓	✓					✓
<i>Passengers per Revenue Hour</i>				✓	✓		✓
<i>Cost per Revenue Vehicle Mile</i>	✓	✓					✓
<i>Passengers per Revenue Mile</i>				✓	✓		✓
<i>Passenger Miles per Vehicle Revenue Mile</i>		✓		✓	✓		
<i>Net Cost Per Passenger</i>	✓	✓					✓
<i>Operating Cost per Passenger</i>	✓	✓					✓

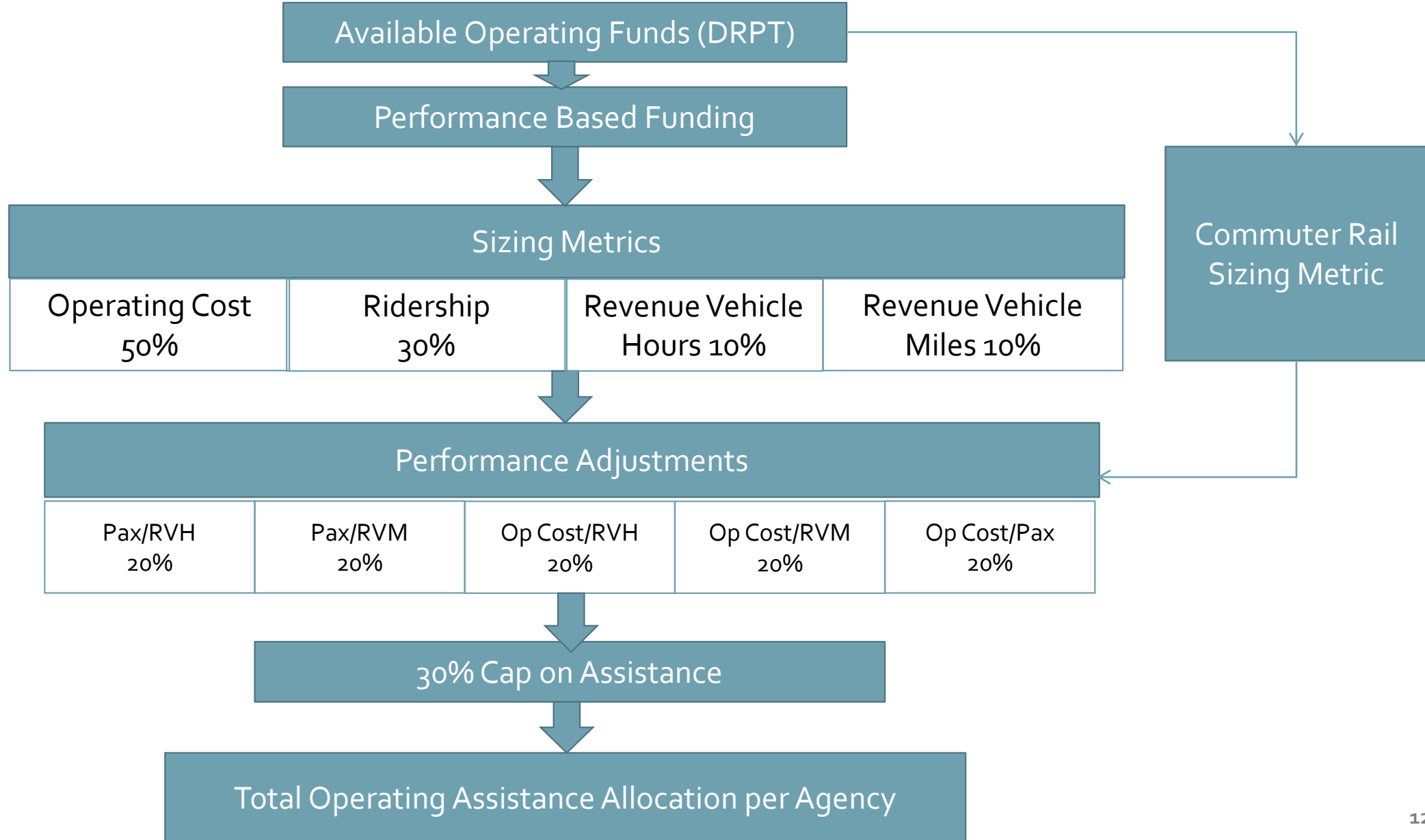


# Capped Allocations as a % of Agency Operating Cost



- Current FY 19 allocations range from 18% to 32% of each agency's total Operating Costs with an average of 22%
- A cap limiting state funding as a percentage of O&M costs of an agency provides for:
  - Similar proportions of state funding across agencies
  - Limiting large swings in funding for individual agencies
- 30% cap is proposed, based on high end of FY 19 allocations
  - Only 1 agency above 30% in FY19 (Harrisonburg, 32%)
- Funds above the cap would be reallocated through the formula

# Proposed Operating Assistance Allocation Methodology

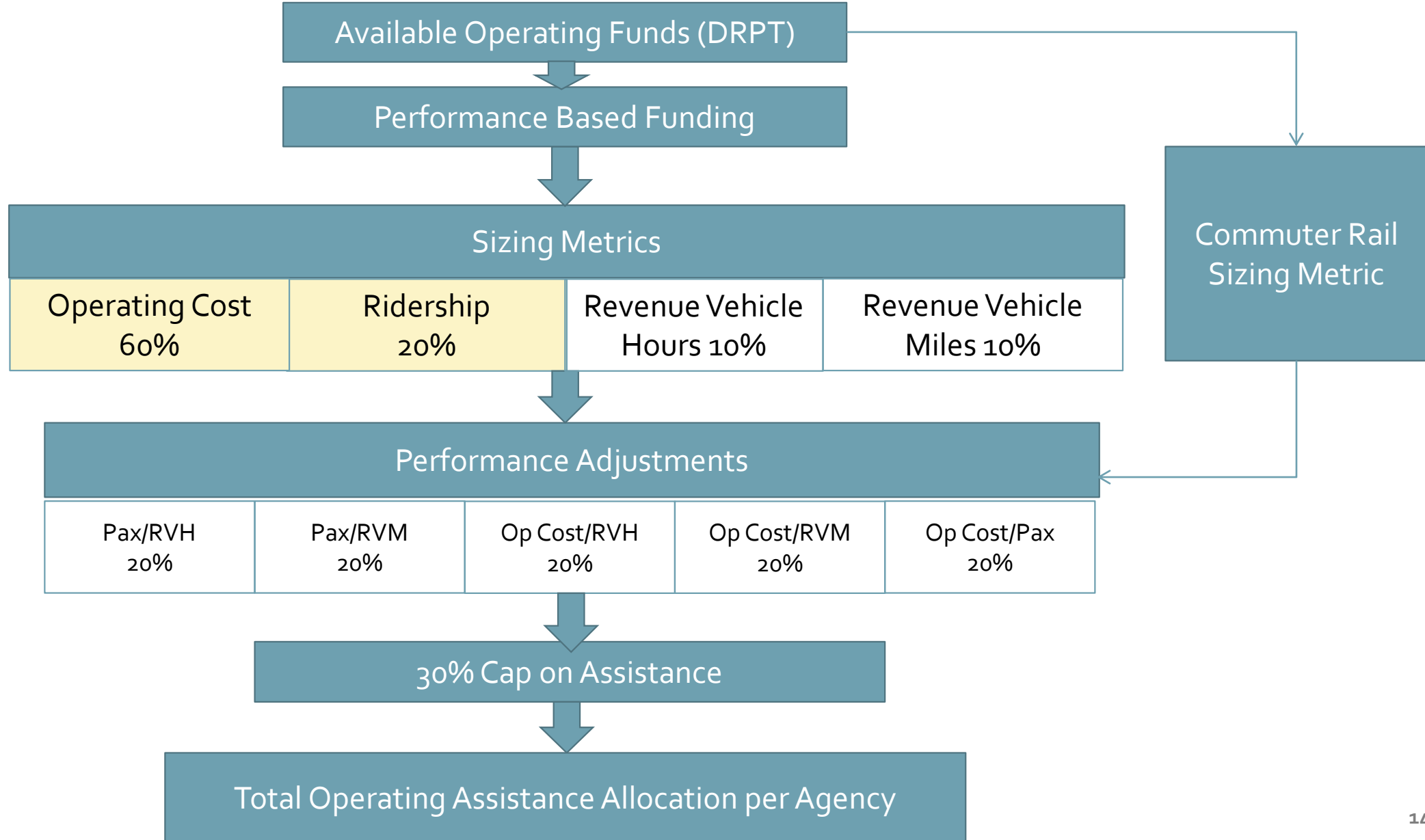


# Transition Plan for FY20



- § 33.2-1526.1 – Provides for a one year notification prior to implementation of new measures by Board
- Legislative change applies to FY20 funding (exception provided for FY19 only)
- Request to phase implementation to help mitigate potential negative impacts late in the budget cycle
- Modified metrics would apply to FY20 funding only
- TSDAC has requested consideration of an additional transition year in FY2021, with modified metrics

# Proposed Operating Assistance Allocation Methodology



# Operating Assistance Next Steps

- December 4<sup>th</sup> — Workshop briefing on operating allocation
- Mid-December — Release draft operating allocation policy for public comment
- December/January — Legislator outreach on draft CTB policy for operating allocation
- January 15<sup>th</sup> — Workshop briefing on draft CTB policy for operating allocation
- February 20<sup>th</sup> — Action on CTB policy for operating allocation





Virginia Department of Rail and Public Transportation

# Transit Funding and Reforms

Status Update to the Commonwealth Transportation Board

December 4, 2018

**Jennifer DeBruhl**  
**Chief of Public**  
**Transportation**





# VITAL INFRASTRUCTURE REPORT OVERVIEW

Garrett Moore, Chief Engineer

John Lawson, Chief Financial Officer

December 4, 2018

# Topics

**General overview**

**October CTB recap**

**Report overview**

**VDOT recommendations**

**CTB Approval**

# General Overview

## 2013 - where we were

- **Recovery of system**
  - Normally highest risk first
- **Initial identification of future risks**
  - Shift from reactive to proactive

## 2015 – House Bill 1887

- **State of Good Repair Program**

## 2016 – 2017 – Actions

- **Implementation of State of Good Repair Program**
- **Further refinement of potential future risks**

## 2018 – language in budget bill

# Chapter 2 (2018) Requirements for Virginia's Large & Unique Bridge and Tunnel Structures

## CTB Report by December 2018

Overall condition

Funding needs

Recommendations for addressing funding within the State of Good Repair Program

## Assess the Impact of

Establishing a set-aside from the State of Good Repair Program

Limited use of allowing district minimum cap waiver ( § 33.2-369(B))

Other options the Board identifies

# What makes a structure VITAL

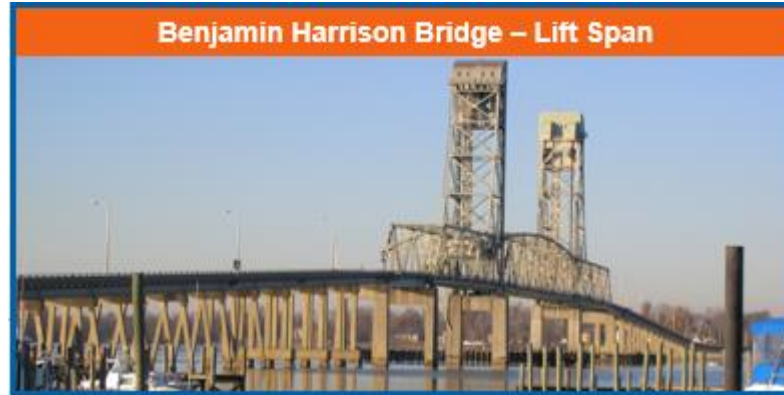
(*VITAL Infrastructure – Very Large, Indispensable, Transportation Asset List*)

## Tunnels



Unique components and operational needs

## Movable Bridges



## Large, Complex Structures



Reviewed entire inventory for all bridges  
All segmental post-tensioned  
Complex structures over 2,000 feet in length

# Report Overview

## Preliminary findings

### VITAL Infrastructure 30-Year Plan needs

- Over \$3.6 billion in 2018 dollars
- Must be prioritized
- Will severely impact SGR Program

### •VDOT must

- Review current investment strategies
- Develop a holistic programmatic approach to investment

# VDOT Recommendations

**CTB approve the current report as a preliminary report**

**VDOT will provide a more comprehensive VITAL Infrastructure report in December 2019**

# Next Steps

**VDOT request CTB approval of report**

**VDOT begin review of current investments and statewide performance measures**



# Questions



## COMMONWEALTH of VIRGINIA

### *Commonwealth Transportation Board*

Shannon Valentine  
Chairperson

1401 East Broad Street  
Richmond, Virginia 23219

(804) 786-2701  
Fax: (804) 786-2940

## **COMMONWEALTH TRANSPORTATION BOARD WORKSHOP AGENDA**

VDOT Central Auditorium  
1221 East Broad Street  
Richmond, Virginia 23219

December 4, 2018  
10:00 a.m.

7. Director's Items  
*Jennifer Mitchell, Virginia Department of Rail & Public Transportation*

*This item does not have a presentation associated with it, this is a time set aside for the Director to brief the Board on various items.*

###



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December 4, 2018  
10:00 a.m.

8. Commissioner's Items  
*Stephen Brich, Virginia Department of Transportation*

*This item does not have a presentation associated with it, this is a time set aside for the Commissioner to brief the Board on various items.*

###



## COMMONWEALTH of VIRGINIA

### *Commonwealth Transportation Board*

Shannon Valentine  
Chairperson

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December 4, 2018  
10:00 a.m.

9. Secretary's Items  
*Shannon Valentine, Secretary of Transportation*

*This item does not have a presentation associated with it, this is a time set aside for the Secretary to brief the Board on various items.*

## #