

Commonwealth Transportation Board

1401 East Broad Street Richmond, Virginia 23219

Shannon Valentine

Chairperson

(804) 786-2701 Fax: (804) 786-2940

Agenda item #8

# RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

**December 5, 2018** 

### **MOTION**

Made By: Mr. Whitworth, Seconded By: Mr. Dodson Action: Motion Carried, Unanimously

Title: Location Approval for Waynesboro Southern Corridor, City of Waynesboro

WHEREAS, in accordance with the statutes of the Commonwealth of Virginia and policies of the Commonwealth Transportation Board, a Combined Location and Design Public Hearing was held on August 14, 2018 at the Yancey Municipal Building for the purpose of considering the proposed location for the Waynesboro Southern Corridor in the City of Waynesboro from the end of the existing Shenandoah Village Drive to Route 624 (South Delphine Avenue); and

WHEREAS, proper notice was given in advance, and all those present were given a full opportunity to express their opinions and recommendations for or against the proposed project as presented, their statements being duly recorded; and

WHEREAS, the economic, social and environmental effects of the proposed Project have been duly examined and given proper consideration and this evidence, along with all other, has been carefully reviewed.

**NOW THEREFORE BE IT RESOLVED,** that the location of the Waynesboro Southern Corridor is approved on the new alignment from the end of the existing Shenandoah Village Drive to Route 624 (South Delphine Avenue) as proposed and presented at the August 14, 2018 public hearing.

### CTB DECISION BRIEF

### Location Approval for Waynesboro Southern Corridor City of Waynesboro

**Issue:** The purpose of the project is to realign the Waynesboro Southern Corridor to alleviate congestion at I-64 exits 94 and 96, while improving access to numerous industrial, commercial and residential properties in the southern portion of Waynesboro. Establishment of the location of this route requires the approval of the Commonwealth Transportation Board (the "CTB").

**Facts:** The Waynesboro Southern Corridor Road Project has been identified as a key regional road improvement by the Staunton-Augusta-Waynesboro Metropolitan Planning Organization. The project will serve three critical functions; (1) provide alternative access for some of the City's largest industrial, office and retail users along Shenandoah Village Drive, (2) serve as the primary access road for the City's new Exit 96 Industrial Park, and (3) reduce congestion along I-64 as well as Rosser Avenue.

In accordance with the statutes of the Commonwealth of Virginia and policies of the Commonwealth Transportation Board, a Combined Location and Design Public Hearing was held for the above mentioned project on August 14, 2018, between 4:00 p.m. and 7:00 p.m. at the Yancey Municipal Building located in the City of Waynesboro.

Citizens were provided the following information in the form of a project brochure:

- The project is State funded and thus does not require a NEPA analysis. A Preliminary Environmental Inventory was completed in June 2017 as part of the State Environmental Review Process.
- The existing typical section provides 2-12' lanes, and 4' paved shoulders.
- The proposed typical section will provide 2-12' lanes, and 4' and 5' paved shoulders in some areas.
- The current average daily traffic is 440 vehicles per day and this is anticipated to increase to 1970 vehicles per day from Lyndhurst to South Oak Lake and 7650 on the new roadway by the design year of 2043.
- The construction of the project will not displace any families, businesses or non-profit organizations.
- The Waynesboro Southern Corridor project cost is estimated at \$2,716,342 for preliminary engineering, \$1,247,044 for right-of-way and utilities and \$13,408,000 for construction. The total estimated cost is \$17,371,386.
- The tentative schedule for advertisement for construction is late 2021, utilizing 88% State and 12% City funds.

**Recommendations:** VDOT recommends approval of the location of the Waynesboro Southern Corridor as presented at the August 14, 2018 public hearing.

Decision Brief Location Approval for Waynesboro Southern Corridor City of Waynesboro December 5, 2018 Page 2 of 2

**Action Required by the CTB:** The *Code of Virginia* §33.2-208, requires a majority vote of the Commonwealth Transportation Board to locate and establish the routes to be followed by the roads comprising systems of state highways between the points designated in the establishment of such systems. The CTB will be presented with a resolution for a formal vote, to approve the location of the Waynesboro Southern Corridor as proposed and presented at the August 14, 2018 public hearing.

**Result, if Approved:** If approved by the CTB, the project will move forward to development and implementation of the major design features.

Options: Approve, Deny, or Defer.

**Public Comments/Reactions:** Nine written, 3 emailed, and 2 oral comments were received as a result of the public hearing. The two persons providing oral comments also provided written comments, so a total of 12 comments were considered. Six commenters were in support of moving the project forward as proposed and presented, 2 supported the project as proposed and presented with modifications and 4 expressed opposition to the project as a whole.

# CTB PUBLIC HEARING SUMMARY

# Waynesboro Southern Corridor City of Waynesboro

State Project: U000-136-344, P101, R201, C501, D601, D602, D603

UPC: 105097

Federal Project: N/A

Fr: The end of the existing Shenandoah Village Drive

To: Route 624 (South Delphine Avenue)

Project Length: 1.6 miles

**PROJECT PURPOSE** – The purpose of the project is to realign the Waynesboro Southern Corridor to alleviate congestion at I-64 exits 94 and 96, while improving access to numerous industrial, commercial and residential properties in the southern portion of Waynesboro.

**TYPICAL SECTION** – The proposed typical section will provide 2-12' lanes, and 4' and 5' paved shoulders in some areas.

### **PUBLIC HEARING**

Type – Combined Location and Design

Date - August 14, 2018

Time -4:00 pm until 7:00 pm

Location - Yancey Municipal Building

**ATTENDANCE** – Twenty-four (24) citizens attended the public hearing.

**COMMENTS RECEIVED** – There were 9 written, 3 emailed, and 2 oral comments received for the record. The two persons providing oral comments also provided written comments, so a total of 12 comments were considered. Six supported the project as proposed and presented, 2 supported the project as proposed and presented with modifications and 4 opposed the project as a whole.

### **ESTIMATED COST**

Preliminary Engineering - \$2,716,342 Right of Way and Utilities - \$1,247,044 Construction - \$13,408,000 Total estimated cost - \$17,371,386

**ADVERTISEMENT** – Construction is tentatively scheduled for late 2021.

**RIGHT OF WAY** – No families, businesses or non-profit organizations will be displaced as a result of this project's development.

CTB Public Hearing Summary Waynesboro Southern Corridor City of Waynesboro Page 2 of 2

**ENVIRONMENTAL DATA** – The project is State funded thus does not require a NEPA analysis. A Preliminary Environmental Inventory (PEI) was completed in June 2017 as part of the State Environmental Review Process (SERP).

**TRAFFIC DATA** – It is anticipated that in the design year of 2043 the average daily traffic volume will be 1970 vehicles per day from Lyndhurst to South Oak Lake and 7650 on the new roadway.

**COUNTY RESOLUTION** – The Waynesboro City Council, by resolution dated November 25, 2013, are in support the project as presented at the August 14, 2018 Combined Location and Design Public Hearing.

**STAFF RECOMMENDS** – Approval of the location of the Waynesboro Southern Corridor on new alignment as proposed and presented at the August 14, 2018 public hearing.

### **DEPARTMENT OF TRANSPORTATION**

811 Commerce Road Staunton, VA 24401-9029 www.VirginiaDOT.org

Stephen C. Brich, P.E. Commissioner

November 15, 2018

# REQUEST FOR COMBINED LOCATION AND DESIGN PUBLIC HEARING APPROVAL

From: Randy Kiser, P.E.

District Administrator or Designee

To: State Location and Design Engineer
Attention: Mr. Terry Knouse, P.E.
Assistant State Location and Design Engineer

Project #: U000-136-344 Federal Project #: N/A

UPC: 105907

County/City: Augusta / Waynesboro

In accordance with the statutes of the Commonwealth of Virginia and policies of the Commonwealth Transportation Board, a Combined Location and Design Public Hearing was held for the above mentioned project on August 14, 2018, between 4:00 p.m. and 7:00 p.m. at the Yancy Municipal Building located in the City of Waynesboro.

The Southern Corridor is proposed as a 1.6-mile new roadway, positioned south of Interstate 64 between Exits 94 and 96. It will create a direct, multi-modal linkage between Rt. 340 (Rosser Avenue) and Rt. 624 (South Delphine Avenue). It performs 3 critical functions: It is an alternative, parallel route that pulls local traffic off I-64 and reduces congestion at Exit 96. It provides alternative access to Lyndhurst Road for the City's largest industrial, office, and retail users and allows an existing industry direct access to a planned rail siding which will enable the facility to immediately increase production and, potentially, to expand. It creates access to multiple undeveloped parcels within the southern portion of Waynesboro including: 2 city-owned industrial parks and

an 80-acre commercial tract adjacent to a major regional shopping center. This corridor can be considered as 4 distinct sections: (Section 1) The existing 1.03 mile Shenandoah Village Drive, which is a 2-lane, urban-section. (Section 2) A 0.65 mile 2-lane extension of Shenandoah Village Drive to Lyndhurst Road. This portion will have a shared use path and intersect Lyndhurst Road with a roundabout. (Section 3) A 0.37 mile reconstruction of the 20-foot wide N. Oak Lane into a 2-lane, urban-section road maintaining the shared use path. (Section 4) A 0.58 mile connection between N. Oak Lane and S. Delphine Ave. Proposed as a 2-lane collector intersecting at S. Delphine Ave. The Southern Corridor Project will foster local economic expansion, perhaps most notably, development of the City's 170-acre Exit 96 Business and Industrial Park.

Citizens were provided the following information in the form of a project brochure:

- The construction of the project will not displace any families, businesses or nonprofit organizations (see brochure for project specific information).
- The project cost is estimated at \$2,716,342 for preliminary engineering, \$1,247,044 for right-of-way and utilities and \$13,408,000 for construction. The total estimated cost is \$17,371,386.
- The tentative schedule for advertisement for construction is late 2021, utilizing 88% State and 12% City funds.

24 citizens attended the hearing. There were 9 written, 3 email, and 2 oral comments received for the record. 6 supported the project as proposed and presented, 2 supported the project as proposed and presented with modifications and 4 opposed the project as a whole.

The following is a summary of the comments which were received as a result of the public hearing and staffs recommended action for each concern:

- 1. Issue Addition and impacts of the shared use path
  - a. Comment: Don't favor the bike/walking path no one walks to the river now.
  - b. Response: The roadway has been shifted to minimize the impacts of the proposed shared use path on the adjacent property owners. It is being constructed to tie into the planned pedestrian facility along the south river.
- 2. Issue Construction of the roundabout
  - a. Comment: Don't favor the roundabout
  - b. Response: The intersection of Lyndhurst Ave and North Oak Ln was evaluated construct the most efficient and safest design. The future traffic projections show the traffic below the threshold to warrant a traffic signal. The roundabout will also work more efficient then a four way stop at this intersection.

- 3. Issue Traffic increase and ingress/egress of roadways adjacent to the project
  - a. Comment: The increase traffic along Delphine Ave will cause an impact to the ingress/egress of Chinquapin Dr. and cause more individual to turn down Chinquapin Dr.
  - b. Response: Delphine Ave has access to I-81 per the Exit 96 interchange. While the traffic is projected to increase, the increase at the time that the Connector is to be opened is not significant enough to warrant any traffic devises or accommodations along Delphine Ave.
- 4. Issue Property impacts
  - a. Comment: Property was impacted by the previous project and would like to be impacted as little as possible.
  - b. Response: Impacts to properties have been looked at and minimized. Required impacts and compensations will be negotiated at a later date.

Based on the documentation provided, I recommend location approval and that the major design features of this project be approved as proposed and presented at the public hearing.

Uploaded in iPM for your use in consideration of this project are the public hearing compliance documents, public hearing transcript, approved scoping report and a project location map.

District Project Development Engineer or District Construction Engineer

Date: 11/15/18



DEPARTMENT OF TRANSPORTATION
1401 EAST BROAD STREET
RICHMOND, VIRGINIA 23219 2000
November 16, 2018

**Stephen Brich** Commissioner

### **MEMORANDUM**

# COMBINED LOCATION AND DESIGN PUBLIC HEARING APPROVAL

Re: REQUEST FOR LOCATION APPROVAL

From: Susan H. Keen, P.E.

State Location and Design Engineer

To: Garrett W. Moore, P.E. Chief Engineer

Project #: U000-136-344, P101, R201, C501, D601, D602, D603

Federal Project #: N/A

UPC: 105907 City: Waynesboro

In accordance with the statutes of the Commonwealth of Virginia and policies of the Commonwealth Transportation Board, a **Combined Location and Design Public Hearing** was held for the above mentioned project on August 14, 2018, between 4:00 p.m. and 7:00 p.m. at the Yancey Municipal Building located in City of Waynesboro.

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The District Project Development Engineer, Terry Jackson, P.E., by letter dated September 27, 2018 has recommended location approval as proposed and presented at the public hearing held on August 14, 2018.

The Assistant State Location and Design Engineer, Theron Knouse, P.E., has reviewed the submitted documents and concurs with District staffs' recommendation for location approval as proposed and presented at the public hearing held on August 14, 2018.

Based on the documentation provided, I recommend and seek your approval to present the above project to the Commonwealth Transportation Board for location approval.

Susan H. Keen, P.E.

State Location and Design Engineer

Date: 11/16

Approved By:

Garrett W. Moore, P.E.

Chief Engineer

Attachments

# RESOLUTION



### BY THE CITY COUNCIL OF WAYNESBORO, VIRGINIA

## FOR URBAN PROJECT PROGRAMMING(R13-30)

WHEREAS, in accordance with Virginia Department of Transportation construction allocation procedures, it is necessary that a request by Council resolution be made in order that the Department program certain urban highway projects in the City of Waynesboro; and,

WHEREAS, in accordance with Virginia Department of Transportation construction allocation procedures, a public hearing was conducted before the Waynesboro City Council, meeting in regular session on Monday, November 25, 2013 on the following projects.

NOW THEREFORE BE IT RESOLVED, that the Council of the City of Waynesboro, Virginia, requests the Virginia Department of Transportation to establish urban system highway projects for

- 1) The extension of Shenandoah Village Drive from its current terminus to South Delphine Avenue, a distance of approximately 1.6 miles.
- 2) The extension of Tiffany Drive from Rosser Avenue to Lew DeWitt Boulevard, a distance of approximately 0.7 miles.
- 3) The replacement/rehabilitation of the South Bayard Avenue Bridge.

**BE IT FURTHER RESOLVED**, that the Council of the City of Waynesboro, Virginia, requests that the Virginia Department of Transportation remove from the current Six-Year Improvement Program a project to widen West Main Street (Route 250) to four lanes, recognizing that no Department funds have been expended on this project to date.

**BE IT FURTHER RESOLVED**, that the Council of the City of Waynesboro hereby agrees to pay its share of the total cost for preliminary engineering, right of way and construction of these projects in accordance with Section 33.1-44 of the Code of Virginia, and that, if the City of Waynesboro subsequently elects to cancel any of these projects, the City of Waynesboro hereby agrees to reimburse the Virginia Department of Transportation for the total amount of the costs expended by the Department through the date the Department is notified of such cancellation.

Adopted this 25<sup>th</sup> day of November, 2013 City of Waynesboro, Virginia

SIGNED:

TTEST:

ERK OF COUNCIL

# **Coyner Springs Park is depicted in Section 2**

