



# COMMONWEALTH of VIRGINIA

## *Commonwealth Transportation Board*

Shannon Valentine  
Chairperson

1401 East Broad Street  
Richmond, Virginia 23219

(804) 786-2701  
Fax: (804) 786-2940

*Agenda item # 4*

### RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

October 20, 2021

#### MOTION

**Made By:** Mr. Merrill **Seconded By:** Dr. Smoot  
**Action:** Motion carried, unanimously

**Title: Limited Access Control Changes (LACCs) for the Realignment of Routes  
17/50/522 (Millwood Pike) and Bridge Replacement over I-81 (Exit 313)  
City of Winchester & Frederick County**

**WHEREAS**, on October 4, 1956, the State Highway Commission, predecessor to the Commonwealth Transportation Board (CTB), designated the Interstate Highway System, including I-81, to be Limited Access Highways in accordance with then Article 3, Chapter 1, Title 33 of the 1950 *Code of Virginia*, as amended, and established the limited access line locations and limits as “the final locations of said routes, including all necessary grade separations, interchanges, ramps, etc.”; and

**WHEREAS**, on February 19, 1981, the State Highway Commission designated the Proposed Southern Loop from Millwood Avenue (Routes 17/50/522) at Route 81 to Amherst Street (Route 50) at Wood Avenue in the City of Winchester be a Limited Access Highway in accordance with Article 4, Chapter 1, Title 33.1 of the 1950 *Code of Virginia*, as amended, and in accordance with the State Highway and Transportation Commission Policy; and

**WHEREAS**, on April 17, 2013, the CTB approved LACCs for the Proposed Southern Loop along the Jubal Early Drive corridor, which has since been renamed Millwood Pike east of the Jubal Early Drive and Millwood Avenue intersection, to accommodate proposed access management improvements pursuant to the Millwood Avenue Public Improvement Plan dated June 4, 2012 and in accordance with then Article 4, Chapter 1, Title 33.1 of the 1950 *Code of Virginia*; and

Resolution of the Board

Proposed Limited Access Control Change (LACCs)

Realignment of Routes 17/50/522 (Millwood Pike) and Bridge Replacement over I-81 (Exit 313)

City of Winchester and Frederick County

October 20, 2021

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**WHEREAS**, State Highway Project 0017-034-911, R201, C501, B646 (UPC# 113535) and lineage UPC#'s 115717 and 111632 provides for the realignment of Routes 17/50/522 (Millwood Pike) and the replacement of the existing bridge over I-81 (Exit 313), and will include additional left turn lanes, longer transition lanes, alignment and intersection improvements, and construction of a shared use path along the north side of Millwood Pike, beginning on the western side at Abrams Creek and extending across the new bridge to the Route 522 (Front Royal Pike) intersection to address safety and operations issues (the "Project"); and

**WHEREAS**, the realignment of Routes 17/50/522 (Millwood Pike) and the replacement of the existing bridge over I-81 (Exit 313) requires an outward shift of the limited access line on the west side of I-81 (Exit 313) and a minor adjustment on the east side of I-81 Exit 313 as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offsets Table (attached); and

**WHEREAS**, the Virginia Department of Transportation (VDOT) posted a Notice of Willingness to Hold a Public Hearing ("Willingness") on April 26, 2021, and May 4, 2021, in the *Winchester Star* and the *Northern Virginia Daily* for the proposed LACCs for the Project, including the current and proposed locations of the limited access lines, and allowed public input to be collected concerning the request. The Willingness expired on May 11, 2021, with no request to hold a public hearing; and

**WHEREAS**, the economic, social, and environmental effects of the Project have been duly examined and given proper consideration and this evidence, along with all other relevant evidence, has been carefully reviewed; and

**WHEREAS**, VDOT's Staunton District Office reviewed and approved the traffic analysis report on February 1, 2019 and found that it adequately addresses the impacts from the Project and the proposed LACCs; and

**WHEREAS**, the Project is in compliance with National Environmental Policy Act requirements and a Categorical Exclusion was prepared under an agreement between VDOT and the Federal Highway Administration (FHWA) and approved on January 25, 2021; and

**WHEREAS**, the Project is located within an attainment area for all the National Ambient Air Quality Standards and will not have an adverse impact on air quality; and

**WHEREAS**, the Project is in the City of Winchester and Frederick County and the proposed LACCs are supported by letters from the City Manager and the Interim County Administrator dated August 23, 2021 (attached); and

**WHEREAS**, FHWA provided approval for State Highway Project 0017-034-911, R201, C501, B646 (UPC# 113535) and lineage UPC#'s 115717 and 111632 and the proposed LACCs on September 24, 2021; and

**WHEREAS**, VDOT's Chief Engineer has determined that the proposed LACCs will not adversely affect the safety or operation of the highways; and

**WHEREAS**, VDOT has reviewed the requested LACCs and determined that all are in compliance with § 33.2-401 of the *Code of Virginia* and that the requirements of 24 VAC 30-401-20 have been met; and

**WHEREAS**, VDOT recommends approval of the LACCs as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offsets Table (attached).

**NOW, THEREFORE, BE IT RESOLVED**, in accordance with § 33.2-401 of the *Code of Virginia* and 24 VAC 30-401-10 *et seq.*, that the CTB hereby finds and concurs in the determinations and recommendations of the VDOT made herein, and directs that Routes 17/50/522 (Millwood Pike) and the I-81 corridor continue to be designated as a limited access control area, with the boundaries of limited access control being modified from the current locations as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offsets Table (attached).

**BE IT FURTHER RESOLVED**, the location of the shared use path along Routes 17/50/522 (Millwood Pike) within the area designated as limited access and its construction and maintenance is approved as proposed as the same may be modified during ongoing design review.

**BE IT FURTHER RESOLVED**, that pedestrians and bicyclists are authorized to use the proposed shared use path along Routes 17/50/522 (Millwood Pike), within the areas designated as limited access.

**BE IT FURTHER RESOLVED**, the Commissioner of Highways is authorized to take all actions and execute any and all documents necessary to implement such changes.

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**CTB Decision Brief**  
**Proposed Limited Access Control Changes (LACCs)**  
**Realignment of Routes 17/50/522 (Millwood Pike) and Bridge Replacement**  
**over I-81 (Exit 313)**  
**Project 0017-034-911, R201, C501, B646**  
**UPC# 113535 and lineage UPC#'s 115717 and 111632**  
**City of Winchester and Frederick County**

**Issues:** The area designated as limited access previously approved for the Millwood Avenue Public Improvement Plan and I-81 Exit 313 needs to be modified to accommodate the realignment of Routes 17/50/522 (Millwood Pike) and replacement of the existing bridge over I-81 (Exit 313). These changes require the approval of the Commonwealth Transportation Board (CTB) pursuant to § 33.2-401 of the *Code of Virginia*, and 24 VAC 30-401-10 *et seq.*

**Facts:**

- Limited access control for I-81 was previously established on October 4, 1956, by the State Highway Commission, predecessor to the CTB, designated the Interstate Highway System, including I-81, to be Limited Access Highways in accordance with then Article 3, Chapter 1, Title 33 of the 1950 *Code of Virginia* as amended, and established the limited access line locations and limits as “the final locations of said routes, including all necessary grade separations, interchanges, ramps, etc.”.
- Limited access control for the Proposed Southern Loop from Millwood Avenue (Routes 17/50/522) at Route 81 to Amherst Street (Route 50) at Wood Avenue in the City of Winchester was established on February 19, 1981, by the State Highway Commission, in accordance with then Article 4, Chapter 1, Title 33.1 of the 1950 *Code of Virginia*, as amended, and in accordance with the State Highway and Transportation Commission Policy.
- Limited access control for the Proposed Southern Loop along the Jubal Early Drive corridor, which has since been renamed Millwood Pike east of the Jubal Early Drive and Millwood Avenue intersection, was revised on April 17, 2013, by the CTB to accommodate proposed access management improvements under the Millwood Avenue Public Improvement Plan dated June 4, 2012, in accordance with then Article 4, Chapter 1, Title 33.1 of the 1950 *Code of Virginia*.
- State Highway Project 0017-034-911, R201, C501, B646 (UPC# 113535) and lineage UPC#'s 115717 and 111632 provides for the realignment of Routes 17/50/522 (Millwood Pike) and the replacement of the existing bridge over I-81 (Exit 313), and will include additional left turn lanes, longer transition lanes, alignment and intersection improvements, and construction of a shared use path along the north side of Millwood Pike beginning on the western side at Abrams Creek and extending across the new bridge to the Route 522 (Front Royal Pike) intersection. These improvements will impact the existing limited access control lines, as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offsets Table (attached).

CTB Decision Brief

Proposed Limited Access Control Changes (LACCs)

Realignment of Routes 17/50/522 (Millwood Pike) and Bridge Replacement over I-81 (Exit 313)

City of Winchester and Frederick County

October 20, 2021

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- The Virginia Department of Transportation (VDOT) posted a Notice of Willingness to Hold a Public Hearing (“Willingness”) on April 26, 2021, and May 4, 2021, in the *Winchester Star* and the *Northern Virginia Daily* for the proposed LACCs for the Project, including the current and proposed locations of the limited access lines, and allowed public input to be collected concerning the request.
- The economic, social, and environmental effects of the Project have been duly examined and given proper consideration and this evidence, along with all other relevant evidence, has been carefully reviewed.
- VDOT’s Staunton District Office reviewed and approved the traffic analysis report on February 1, 2019 and found that it adequately addresses the impacts from the Project and the proposed LACCs.
- The Project is in compliance with National Environmental Policy Act requirements and a Categorical Exclusion was prepared under an agreement between VDOT and the Federal Highway Administration (FHWA) and approved on January 25, 2021.
- The Project is located within an attainment area for all the National Ambient Air Quality Standards and will not have an adverse impact on air quality.
- The Project is in the City of Winchester and Frederick County and the proposed LACCs are supported by letters from the City Manager and the Interim County Administrator dated August 23, 2021 (attached).
- FHWA provided the approval for State Highway Project 0017-034-911, R201, C501, B646 (UPC# 113535) and lineage UPC#’s 115717 and 111632 and the proposed LACCs on September 24, 2021.
- VDOT’s Chief Engineer has determined that the proposed LACCs will not adversely affect the safety or operation of the highways.
- The proposed LACCs are in compliance with § 33.2-401 of the *Code of Virginia* and with the policies and requirements of the CTB contained in 24 VAC 30-401-10 *et seq.*

**Recommendations:** It is recommended, pursuant to § 33.2-401 of the *Code of Virginia*, and 24 VAC 30-401-10 *et seq.*, that the Routes 17/50/522 (Millwood Pike) and the I-81 corridor continue to be designated as Limited Access Highways with the LACCs modified and/or established as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offsets Table (attached). This action will modify the limited access line and right of way previously approved by the CTB on April 17, 2013, and the State Highway Commission, predecessor to the CTB, on October 4, 1956.

CTB Decision Brief

Proposed Limited Access Control Changes (LACCs)

Realignment of Routes 17/50/522 (Millwood Pike) and Bridge Replacement over I-81 (Exit 313)

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**Action Required by CTB:** The *Code of Virginia* § 33.2-401 and 24 VAC 30-401-10 *et seq.* require a majority vote of the CTB to approve the recommended LACCs. The CTB will be presented with a resolution for a formal vote to approve the LACCs for the Project and to provide the Commissioner of Highways the requisite authority to execute all documents necessary to implement the LACCs.

**Result, if Approved:** The Commissioner of Highways will be authorized to execute any and all documents needed to comply with the resolution, and the Project will move forward.

**Options:** Approve, Deny, or Defer.

**Public Comments/Reactions:** The Willingness expired on May 11, 2021, with no request to hold a public hearing.



# COMMONWEALTH of VIRGINIA

## *Commonwealth Transportation Board*

Sean T. Connaughton  
Chairman

1401 East Broad Street  
Richmond, Virginia 23219

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*Agenda item # 8*

### RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

April 17, 2013

#### MOTION

Made By: Mr. Garczynski Seconded By: Mr. Layne  
Action: Motion Carried, Unanimously

Title: Proposed Limited Access Control Changes (LACC)  
Jubal Early Drive, Access Management Improvement Project  
City of Winchester

**WHEREAS**, Jubal Early Drive, formerly Proposed Southern Loop, as depicted on plans for projects U000-138-103, C501 and U000-138-102, C501, in the City of Winchester, was designated as a Limited Access Highway by the State Highway and Transportation Commission, predecessor to the Commonwealth Transportation Board (CTB), on February 19, 1981; and,

**WHEREAS**, in connection with the projects U000-138-103, C-501 and U000-138-102, C-501, the Commonwealth acquired certain lands and limited access easements from various landowners, and established certain limited access control as a design feature of the said projects; and,

**WHEREAS**, the City of Winchester, by letter from the City Manager dated August 22, 2012, has requested limited access control changes (LACC) along the Jubal Early Drive corridor to accommodate proposed access management improvements under the Millwood Avenue Public Improvement Plan dated June 4, 2012; and,

**WHEREAS**, the proposed improvements involves the closure of Millwood Avenue, an urban street under the jurisdiction of the City of Winchester, and the construction of a right turn lane on Jubal Early Drive, a right slip lane from Jubal Early Drive onto Apple Blossom Drive, and a right in/right out entrance on Jubal Early Drive mid-block between Apple Blossom Drive

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and Pleasant Valley Road, and shifting, shortening, and/or extending the existing limited access control along the Jubal Early Drive Corridor; and,

**WHEREAS**, a public notice was posted in the *Winchester Star* newspaper, June 15, 2012 and June 29, 2012, in advance of a public hearing that was conducted by the City of Winchester on July 17, 2012; and,

**WHEREAS**, all those present were given full opportunity to express their opinions and recommendations for or against the proposed improvement and LACC as presented, and their statements being duly recorded; and,

**WHEREAS**, the City of Winchester has endorsed the proposed improvements and LACC as presented at that public hearing by a resolution of the Common Council of the City of Winchester, adopted July 17, 2012; and,

**WHEREAS**, the City of Winchester has worked with adjacent property owners to acquire the necessary rights of way to allow the required adjustments in the limited access right of way lines to facilitate the proposed turn lane improvements; and,

**WHEREAS**, the Virginia Department of Transportation (VDOT) is working with the City of Winchester to transfer right of way ownership to the City of Winchester for the section of Millwood Avenue that is proposed for closure; and,

**WHEREAS**, VDOT staff has determined there will be no adverse environmental impacts resulting from the proposed LACC; and,

**WHEREAS**, Staunton District has determined that the proposed improvements and LACC along the Jubal Early Drive corridor are appropriate from a safety and traffic control standpoint and provide for better traffic management than the closure of Millwood Avenue and the utilization of the existing remaining street network without improvements, and,

**WHEREAS**, to determine the long term improvement needs of the Exit 313 interchange, VDOT is advancing an Interchange Modification Report (IMR) study at I-81 Exit 313, which is located immediately adjacent to this LACC request; and,

**WHEREAS**, it has been determined no compensation shall be due to VDOT in consideration of the proposed limited access control changes, due to the transportation benefit of the proposed improvements, however, compensation in an amount determined by the State Right of Way and Utilities Director will be required for the new driveway entrance; and,

**WHEREAS**, the proposed LACC is in compliance with Title 24, Section 30, Chapter 401 of the *Virginia Administrative Code*.



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**NOW, THEREFORE, BE IT RESOLVED**, in accordance with the provisions of §33.1-58 of the *Code of Virginia* (1950), as amended, the CTB hereby finds and concurs with the determinations made by VDOT, and approves the said LACC for public street purposes as set forth below, and subject to the above referred conditions:

That the existing limited access control line along the north side of Jubal Early Drive westbound lane be shifted to the north approximately an additional 14 feet, from a point opposite Station 104+50.00 (Prop. Southern Loop construction centerline) and continuing west along the north side of Jubal Early Drive westbound lane to the proposed new end limited access point at a point opposite Station 108+66.73 (Prop. Southern Loop construction centerline), to allow for the construction of a right turn lane for westbound Jubal Early traffic turning right onto Apple Blossom Drive.

That the existing limited access control line along the north side of Jubal Early Drive westbound lane be extended further east from the proposed shifted limited access end point opposite Station 104+50.00 (Prop. Southern Loop construction centerline) as identified above, to a point opposite Station 100+55.30 (Prop. Southern Loop construction centerline), as a result of closing the section of westbound Millwood Avenue at Jubal Early Drive.

That the existing limited access control line along the north side of Jubal Early Drive and the east side of Apple Blossom Drive formerly Relocated Millwood Avenue, from a point opposite Station 10+02.38 (Reloc. Millwood Ave. construction centerline) be shortened to the proposed new end limited access point opposite Station 108+66.73 (Prop. Southern Loop construction centerline), as a result of constructing the right turn lane as identified above.

**BE IT FURTHER RESOLVED**, in accordance with the provisions of §33.1-58 of the *Code of Virginia* (1950), as amended, the CTB hereby finds and concurs with the determinations made by VDOT, and approves the said LACC as set forth below, and subject to the conditions and compensation described herein:

That there be a break in the existing limited access control line along the north side of Jubal Early Drive westbound lane of from a point opposite Station 113+10.00 (Prop. Southern Loop construction centerline) to a point opposite Station 114+10.00 (Prop. Southern Loop construction centerline), to construct a right in/right out driveway entrance on the north side of Jubal Early Drive.

**BE IT FURTHER RESOLVED**, the Commissioner of Highways is authorized to execute any and all documents necessary to implement such changes.

####

**MINUTES  
OF  
MEETING OF STATE HIGHWAY AND TRANSPORTATION COMMISSION**

**Richmond, Virginia**

**February 19, 1981**

The monthly meeting of the State Highway and Transportation Commission was held at the Central Highway Office in Richmond, Virginia, on February 19, 1981, at 10 a.m. The chairman, Mr. Harold C. King, presided.

Moved by Mr. Delmer Robinson, seconded by Mr. Frahn,  
that

WHEREAS, in accordance with the provisions of Section 128 of Title 23 - Highways, United States Code, and FHPM 7-7-5, a location public hearing was held in the War Memorial Building on Cork Street in Winchester, Virginia, on September 4, 1980, at 7:30 p.m., for the purpose of considering the location corridor of the Proposed Southern Loop from Millwood Avenue - Routes 17, 50, and 522 (at Route I-81) to Amherst Street - Route 50 (at Wood Avenue) in the City of Winchester, State Project U000-138-102, C-501; Federal Project M-5138(104); and

WHEREAS, proper notice was given in advance and all those present were given a full opportunity to express their opinions and recommendations for or against the proposed project as presented, and their statements being duly recorded; and

WHEREAS, the economic, social, and environmental effects of the proposed project have been examined and given proper consideration, and this evidence, along with all other, has been carefully reviewed;

NOW, THEREFORE, BE IT RESOLVED, that the location of this project be approved in accordance with the plan for Line C as proposed and presented at the said location public hearing by the Department's engineers; and

BE IT FURTHER RESOLVED, that the Southern Loop (Project U000-138-102, C-501), as herein approved, be designated as a limited access highway in accordance with Article 4, Chapter 1, Title 33.1 of the 1950 Code of Virginia, as amended, and in accordance with State Highway and Transportation Commission Policy.

**MOTION CARRIED**

**Minutes of the Meeting of the State Highway  
Commission of Virginia, held in  
Richmond  
October 4, 1958**

The Commission met in the Central Office Building, Richmond, Virginia, at 9:00 A.M., Thursday, October 4, 1958. The following members were present: Messrs. E. P. Barrow, S. S. Flythe, S. D. May, Burgess E. Nelson, Wm. A. Wright and J. A. Anderson.

The meeting was called to order by the Chairman.

The Chairman read a letter from Mr. Howard O. Rogers stating that he would not be able to attend because of illness.

On motion made and seconded, the minutes of the August 9-10 meeting were approved.

Moved by Mr. May, seconded by Mr. Barrow, that the permits issued from the August 9-10 meeting to date, inclusive, as recorded in the Auditing Division, be approved. Motion carried.

Moved by Mr. May, seconded by Mr. Barrow, that the permits cancelled by the Commissioner from the August 9-10 meeting to date, inclusive, as authorized June 25, 1947, and recorded in the Auditing Division, be approved. Motion carried.

Moved by Senator Nelson, seconded by Senator Wright, that the Commission confirm award of contract on bids received August 15 for the construction of Project 1887-15-18, Route 615, Bridge and Approaches Three Creek, Southampton County, to the low bidder, Norfolk Contracting Co., Norfolk, Va., at the bid of \$102,949.41, that 10% additional be set aside to cover the cost of engineering and additional work and \$1,064.54 for work by the A. & D. Railroad, making a total of approximately \$114,500.00 chargeable to this project; to be financed 50/50 State and Federal. Motion carried.

Moved by Senator Wright, seconded by Mr. Barrow, that the Commission confirm award of contract on bids received August 15 for the construction of Project 1307-24, Route 600, S. End of Bridge over Claytons Mill Creek-0.864 Mile N. Rockbridge County Line, Augusta County, to the low bidder, Bohls Brothers, Inc., Staunton, Va., at the bid of \$67,435.15 and that 10% additional be set aside to cover the cost of engineering and additional work, making a total of approximately \$74,180.00 chargeable to this project; to be financed 50/50 State and Federal. Motion carried.

Moved by Mr. Barrow, seconded by Mr. Flythe, that the Commission confirm award of contract on bids received August 15 for the construction of Project 1881-10, Routes 681, 640, 0.01 Mile E. of W. Int. Route 661, (E. of Pizarro)-Franklin County Line, Floyd County, to the low bidder, D. E. Worley Construction Co., Rocky Mount, Va., at the bid of \$127,856.70, that 10% additional be set aside to cover the cost of engineering and additional work and \$1,226.60 for work by State Forces (not included in contract), making a total of approximately \$141,960.00 chargeable to this project; to be financed with \$71,580.00 State and \$70,520.00 Federal Funds. Motion carried.

Moved by Mr. Flythe, seconded by Senator Nelson, that, Whereas, under authority of Section 33-118.2 of the 1950 Code of Virginia, as amended, request is made by City of Warwick for payment at the base rate of \$500 per Mile annually on additional streets meeting the required standards; Now, Therefore, be it resolved, that quarterly payments at the base rate of \$500 Per Mile annually be made to the City of Warwick on additional streets totaling 11.20 miles, effective beginning the second quarter, October 1, 1956. Motion carried.

Moved by Mr. Flythe, seconded by Senator Nelson, that, Whereas, under authority of Section 33-118.2 of the 1950 Code of Virginia, as amended, request is made by City of Waynesboro for payment at the base rate of \$500 per Mile annually on additional streets meeting the required standards; Now, Therefore, be it resolved, that quarterly payments at the base rate of \$500 Per Mile annually be made to the City of Waynesboro on additional streets totaling 10.612 miles, effective beginning the second quarter, October 1, 1956. Motion carried.

Moved by Mr. Flythe, seconded by Senator Nelson, that, Whereas, under authority of Section 33-118.2 of the 1950 Code of Virginia, as amended, request is made by the Town of Wytheville for payment at the base rate of \$500 Per Mile annually on additional streets meeting the required standards; Now, Therefore, be it resolved, that quarterly payments at the base rate of \$500 Per Mile annually be made to the Town of Wytheville on additional streets totaling 0.984 Mile, effective beginning the second quarter, October 1, 1956. Motion carried.

Moved by Mr. Flythe, seconded by Senator Nelson, that, it so be declared that, Whereas, by action of the Congress of the United States, whereby all routes on the National System of Interstate and Defense Highways are to be constructed to interstate standards and whereas, one of the requirements of interstate standards is the control of access to these routes; Therefore, be it resolved that all routes on the National System of Interstate and Defense Highways within the confines of the Commonwealth of Virginia, upon determining the final location of said routes, including all necessary grade separations, interchanges, ramps, etc., are here and now designated Limited Access Highways, pursuant to Article 8, Chapter 1, Title 33, of the Code of Virginia of 1950, as amended. Motion carried.

On motion made by Senator Nelson, seconded by Mr. Barrow, the Chairman was instructed to report to the Bureau of Public Roads, at a meeting called for October 9, that the Virginia Department of Highways will undertake one-third of the cost of operation and maintenance of the proposed bridge over the Potomac River at Jones Point, with the thought that the other two-thirds shall be borne by the State of Maryland and the District of Columbia. This could be handled by written agreement looking to appropriate Federal legislation.



# COMMONWEALTH of VIRGINIA

## DEPARTMENT OF TRANSPORTATION

Stephen C. Brich, P.E.  
Commissioner

1401 East Broad Street  
Richmond, Virginia 23219

(804) 786-2701  
Fax: (804) 786-2940

September 27, 2021

The Honorable Shannon Valentine  
The Honorable Stephen C. Brich, P. E.  
The Honorable Jennifer Mitchell  
The Honorable Jerry L. Stinson  
The Honorable Mary Hughes Hynes  
The Honorable Alison DeTuncq  
The Honorable Bert Dodson, Jr.  
The Honorable W. Sheppard Miller III  
The Honorable Carlos M. Brown  
The Honorable Cedric Bernard Rucker  
The Honorable Stephen A. Johnsen  
The Honorable Mark H. Merrill  
The Honorable E. Scott Kasprovicz  
The Honorable Raymond D. Smoot, Jr.  
The Honorable Marty Williams  
The Honorable Frederick T. Stant, III  
The Honorable Greg Yates

Subject: Approval of Limited Access Control Changes (LACCs) for the Realignment of Routes 17/50/522 (Millwood Pike) and Bridge Replacement over I-81 (Exit 313) in the City of Winchester and Frederick County.

Dear Commonwealth Transportation Board Members:

The Department has initiated the above request for LACCs for your consideration. The proposed LACCs on State Highway Project 0017-034-911, R201, C501, B646 (UPC# 113535) and lineage UPC#'s 115717 and 111632 have been determined as a necessary design feature and recommended for approval by the Department's staff.

I have reviewed the staff's recommendations and determined that approving these LACC's will not adversely affect the safety or operation of the affected highway network. I have determined that this request should be considered by the Board.

Sincerely,

Barton A. Thrasher, P.E.  
Chief Engineer



## COUNTY of FREDERICK

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**Mary T. Price**  
Interim County Administrator

540/665-6382  
Fax: 540/667-0370  
E-mail: [marybeth.price@fcva.us](mailto:marybeth.price@fcva.us)

August 23, 2021

Mr. Randy Kiser  
811 Commerce Rd.  
Staunton, VA 24401

Dear Mr. Kiser:

I wish to reiterate Frederick County's support of the Exit 313 bridge replacement project and the capacity improvements that were funded through SmartScale.

As you know, Exit 313 has long been an identified priority in the County's Interstate Road Improvement Plan and Comprehensive Plan and was the goal of previously unsuccessful SmartScale applications as well. A significant portion of the Frederick County population uses this facility daily which, combined with out of area traffic from and to the interstate, leads to significant traffic congestion. Additionally, the concern over the heavy volumes on this bridge that has been categorized as structurally deficient for many years is ever present. The County is eager to see these improvements move forward as expeditiously as possible and we support the limited access change per your design.

Please let us know if there is any way that we can assist in promoting this project to completion.

Yours truly,

Mary T. Price  
Interim County Administrator



Rouss City Hall  
15 North Cameron Street  
Winchester, VA 22601

Telephone:(540) 667-1815  
FAX:(540) 722-3618  
TDD:(540) 722-0782  
Website: [www.winchesterva.gov](http://www.winchesterva.gov)

August 23, 2021

Mr. Ed Carter  
Virginia Department of Transportation  
14031 Old Valley Pike  
Edinburg, VA 22824

RE: Support for Exit 313 Bridge Replacement Project

Dear Ed:

This letter is to confirm that the City of Winchester is in full support of the project to replace the bridge over Interstate-81 at Exit 313. This project has been a priority for the City for a long time and we are looking forward to its completion. We support the limited access change per your design.

If you have any questions or need any additional information, please contact me at your convenience.

Sincerely,

Dan Hoffman  
City Manager

# RE: LACC UPC 111632 - Realignment of Route 17/50/522 (Millwood Pike) and Bridge Replacement over I-81 Exit 313

Inbox

**Lori Snider**

11:42 AM (Sept.  
16, 2021)

to Neil, me

I approve of this limited access control change from a right of way and utilities perspective.

Thank you,  
Lori

**Lori A. Snider**  
*State Right of Way & Utilities  
Director*  
Virginia Department of  
Transportation  
(434)907-4915 cell  
(804)786-5841 office  
[Lori.Snider@VDOT.Virginia.gov](mailto:Lori.Snider@VDOT.Virginia.gov)

**From:** Hord, Neil <[neil.hord@vdot.virginia.gov](mailto:neil.hord@vdot.virginia.gov)>  
**Sent:** Thursday, September 16, 2021 11:28 AM  
**To:** Lori Snider <[Lori.Snider@vdot.virginia.gov](mailto:Lori.Snider@vdot.virginia.gov)>  
**Cc:** George Rogerson <[george.rogerson@vdot.virginia.gov](mailto:george.rogerson@vdot.virginia.gov)>  
**Subject:** Fwd: LACC UPC 111632 - Realignment of Route 17/50/522 (Millwood Pike) and Bridge Replacement over I-81 Exit 313

Lori,

I have received the attached project related LACC from L&D to review. There are two existing entrances to Shenandoah University that will be closed due to the limited access features of this project but the University is aware. I recommend your approval from a Right of Way and Utilities perspective. If you concur, please indicate your approval by responding to George who is included on this email. Thank you.

Neil

Neil M. Hord  
Program Manager Property Management  
Right of Way & Utilities Division  
1401 E. Broad Street, 5<sup>th</sup> Floor  
Richmond, Virginia 23219  
Phone: (804) 786-4079  
Fax: (804) 786-1706  
<http://pmi.vdot.virginia.gov/>



----- Forwarded message -----

From: **Rogerson, George** <[george.rogerson@vdot.virginia.gov](mailto:george.rogerson@vdot.virginia.gov)>

Date: Thu, Sep 16, 2021 at 9:28 AM

Subject: Re: LACC UPC 111632 - Realignment of Route 17/50/522 (Millwood Pike) and Bridge Replacement over I-81 Exit 313

To: Hord, Neil <[neil.hord@vdot.virginia.gov](mailto:neil.hord@vdot.virginia.gov)>

Neil,

Yes. We are closing the existing entrance on the northside of Millwood Pike and Shenandoah University is aware of this.

**George T. Rogerson, Jr.**

*Policies & Procedures Section Manager  
Location & Design Division / Central Office*  
Virginia Department of Transportation  
804-350-1571 (cell)  
[george.rogerson@vdot.virginia.gov](mailto:george.rogerson@vdot.virginia.gov)

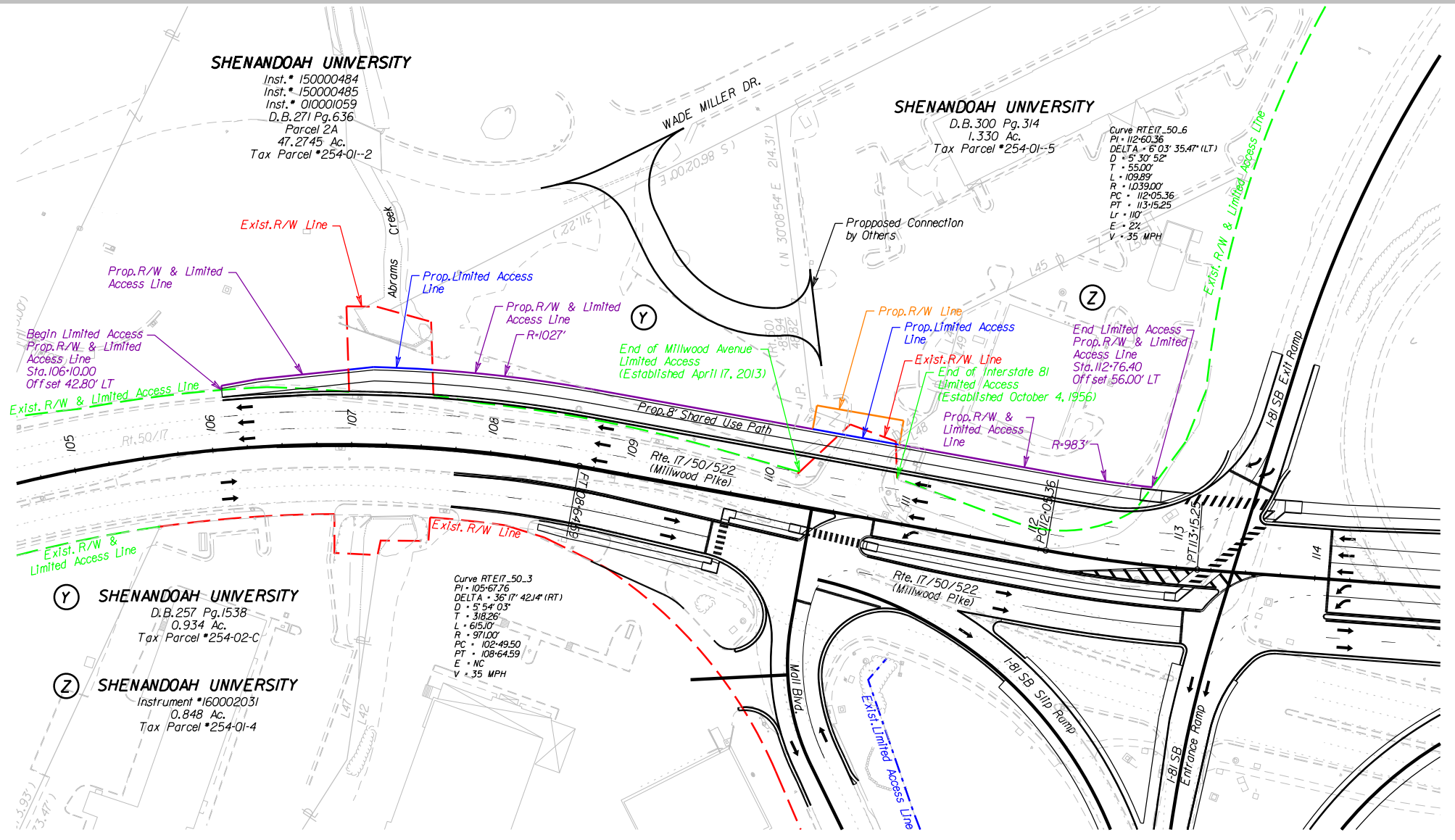
On Thu, Sep 16, 2021 at 9:21 AM Hord, Neil <[neil.hord@vdot.virginia.gov](mailto:neil.hord@vdot.virginia.gov)> wrote:  
George,

Am I looking at this right? Are we closing to existing entrances on the northside of Millwood Pike? If so, is the adjoining landowner, Shenandoah University, aware?

Neil

**Neil M. Hord**

Program Manager Property Management  
Right of Way & Utilities Division  
1401 E. Broad Street, 5<sup>th</sup> Floor  
Richmond, Virginia 23219  
Phone: (804) 786-4079  
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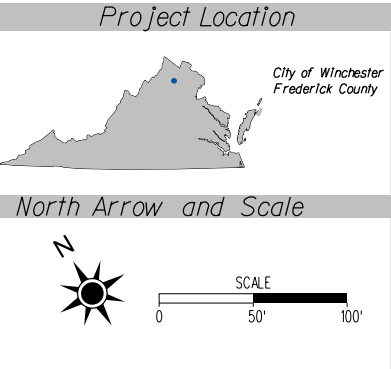
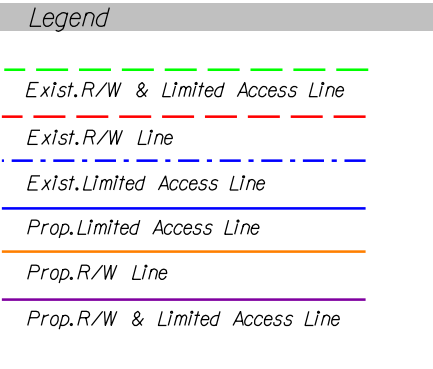
**Notes**

Limited access control modifications approved by the Commonwealth Transportation Board by resolution dated October 4, 1956.

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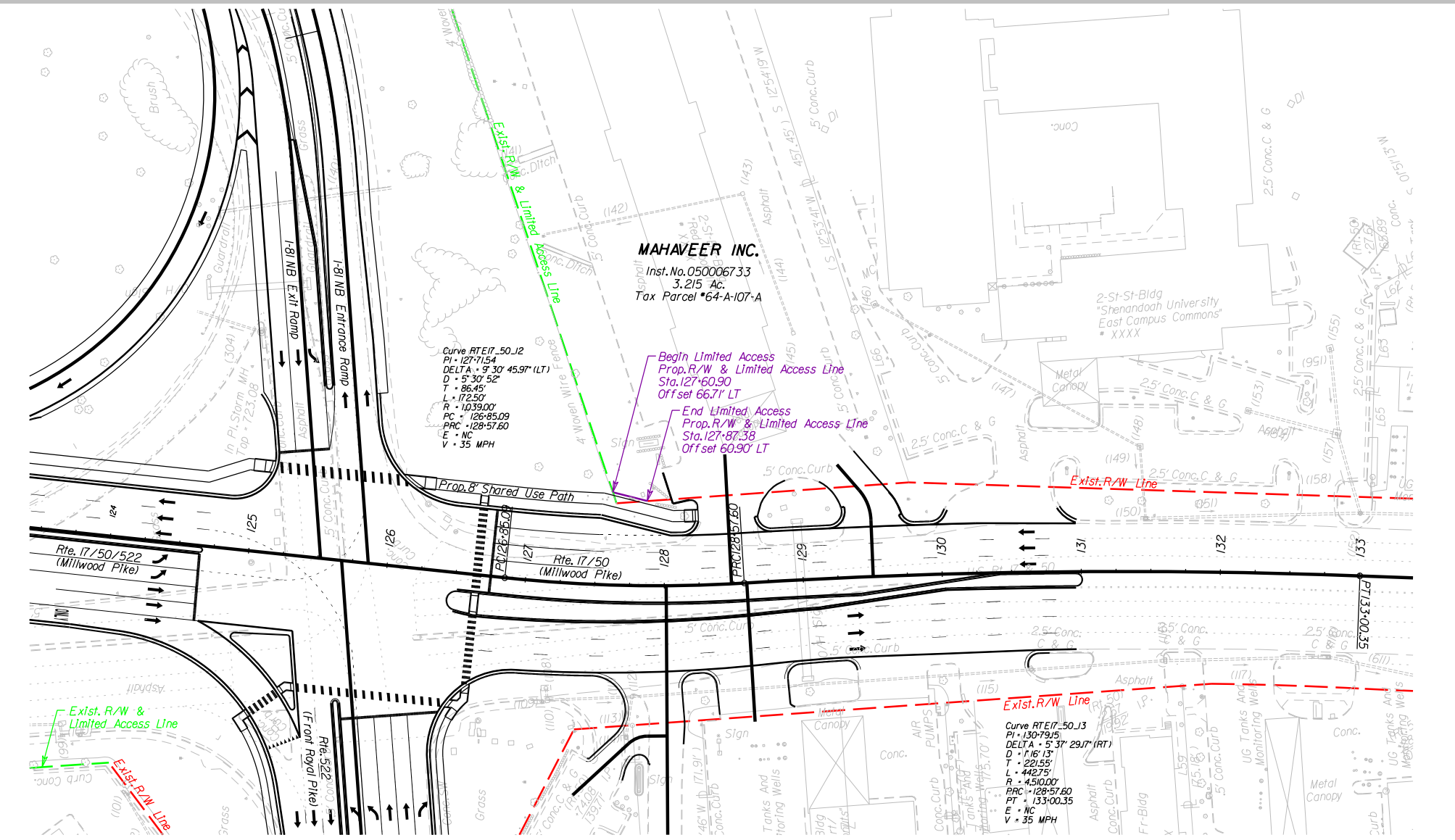
**Disclaimer**

These plans are unfinished and unapproved and are not to be used for any type of construction or the acquisition of right of way. Additional easement for right of way may be required beyond the proposed right of way shown on these plans.



Route 17/50/522 (Millwood Pike)  
Bridge over I-81 Exit 313  
VDOT Project # 0017-034-911, RW201, C501, B646  
(UPC# 113535 and Ineage UPC#\*s 115717 and 111632)

(Sheet 1 of 2)  
09/09/2021



**Notes**

Limited access control modifications approved by the Commonwealth Transportation Board by resolution dated October 4, 1956.

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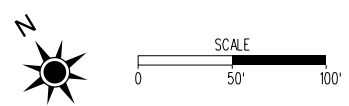
**Legend**

- Exist. R/W & Limited Access Line
- Exist. R/W Line
- Exist. Limited Access Line
- Prop. Limited Access Line
- Prop. R/W Line
- Prop. R/W & Limited Access Line

**Project Location**



**North Arrow and Scale**



Route 17/50/522 (Millwood Pike)  
Bridge over I-81 Exit 313  
VDOT Project # 0017-034-911, RW201, C501, B646  
(UPC# 113535 and Ineage UPC#s 115717 and 111632)

**Rte. 17/50/522 (Millwood Pike) Bridge over I-81 Exit 313**  
**Proposed Right of Way and Limited Access**  
**Commonwealth Transportation Board Meeting October 20, 2021**  
**VDOT Project # 0017-034-911, RW201, C501, B646 (UPC# 113535 and lineage UPC#'s 115717 and 111632)**

Corresponding Page Number on CTB Exhibits	Alignment	Station	Offset		Radius (ft)	Direction	Type
1	Rte. 17/50/522	106+10.00	42.80	LT			Proposed Limited Access and Proposed Right of Way
1	Rte. 17/50/522	112+76.40	56.00	LT	983	LT	Proposed Limited Access and Proposed Right of Way
2	Rte. 17/50/522	127+60.90	66.71	LT			Proposed Limited Access and Proposed Right of Way
2	Rte. 17/50/522	127+87.38	60.90	LT			Proposed Limited Access and Proposed Right of Way

**Route 17/50/522 (Millwood Pike)  
Bridge Over I-81 at Exit 313  
City of Winchester & Frederick County  
Project No: 0017-034-911, R201, C501, B646  
(UPC 113535) and lineage UPC's 115717 & 111632**

**Project  
Location**

