LOCALITY SUSTAINED PERFORMANCE PROGRAM (LSPP)
Performance Year 2026

Terry R. Short, Jr., AICP
Local Assistance Division Director
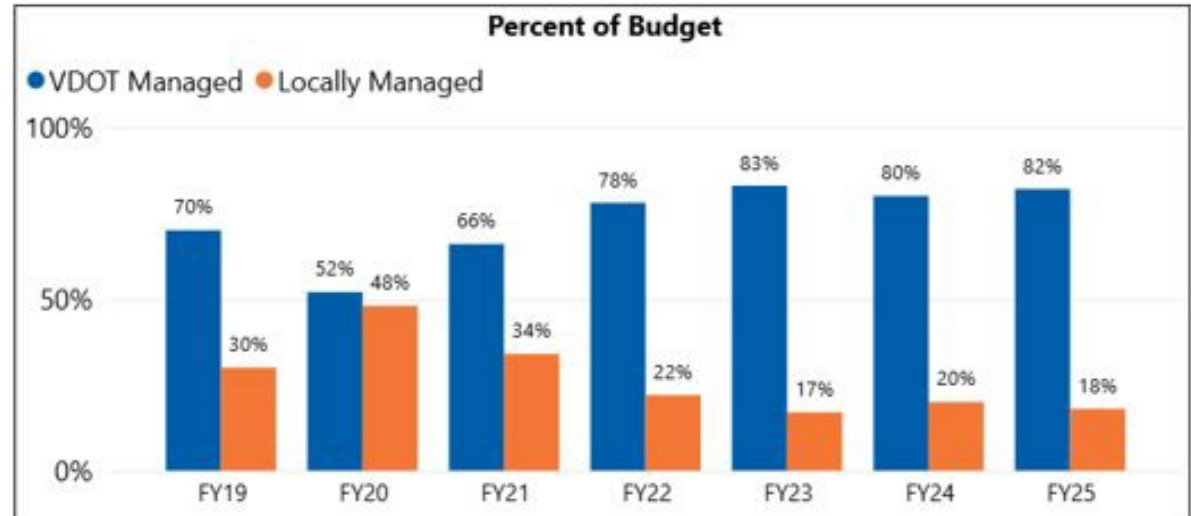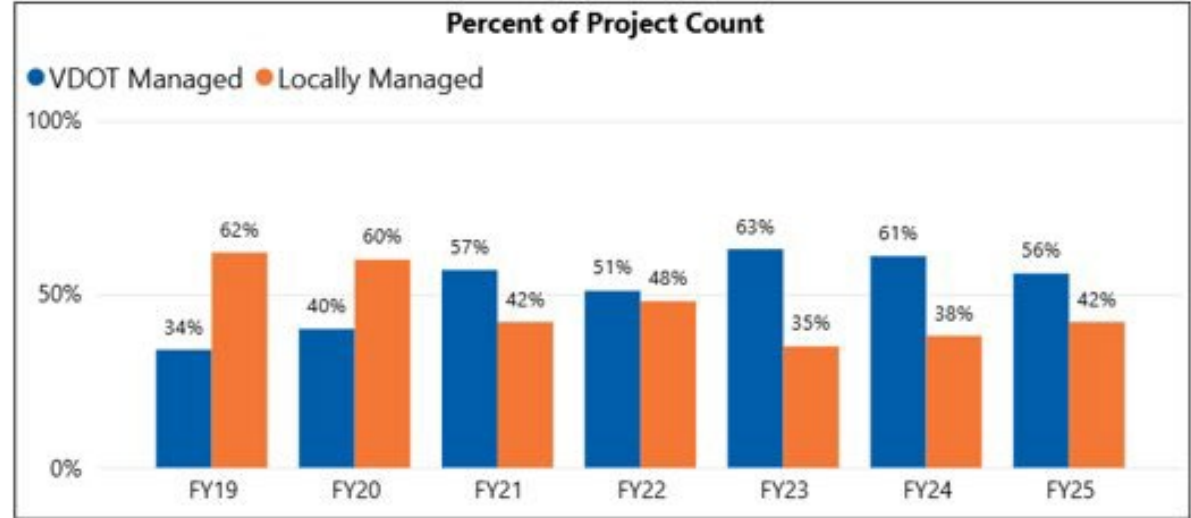
December 9, 2025

Local Participation

FY25 Project Development

Administered By	Number of Projects ▼	Total Budget
VDOT	198	$1,832,916,774
Locally	147	$397,888,207
Rail	6	$2,701,374
Total	**351**	**$2,233,506,355**

FY 19 – 25 Project Development Mix

Percent of Project Count

● VDOT Managed ● Locally Managed

	FY19	FY20	FY21	FY22	FY23	FY24	FY25
VDOT Managed	34%	40%	57%	51%	63%	61%	56%
Locally Managed	62%	60%	42%	48%	35%	38%	42%

Percent of Budget

● VDOT Managed ● Locally Managed

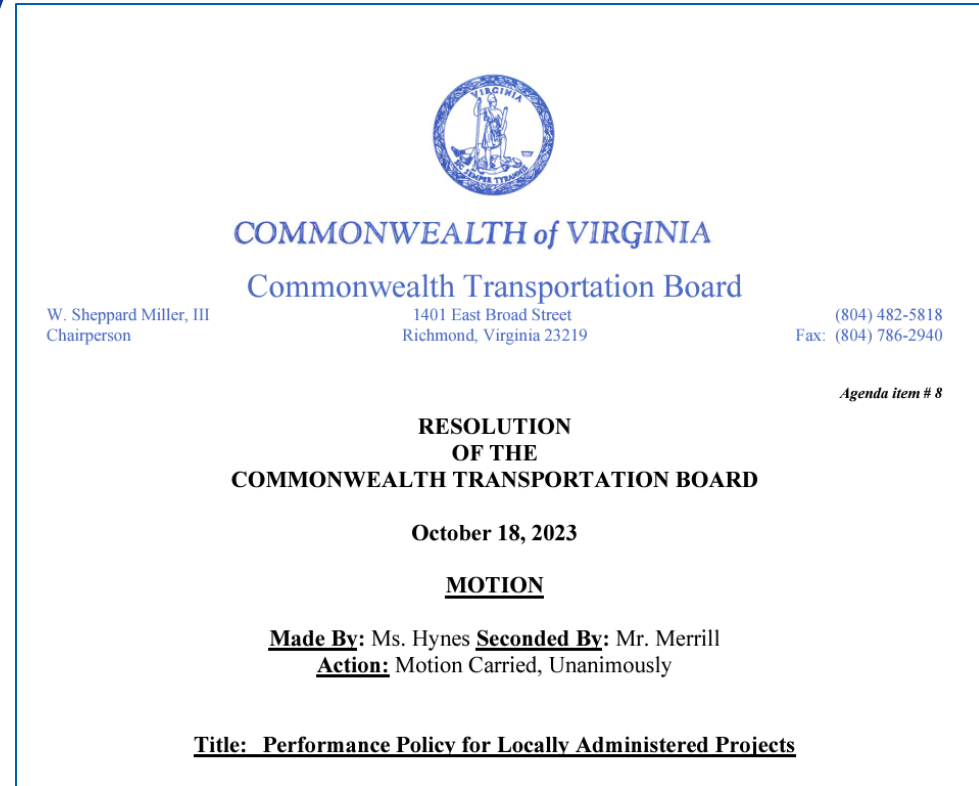|	FY19	FY20	FY21	FY22	FY23	FY24	FY25
VDOT Managed	70%	52%	66%	78%	83%	80%	82%
Locally Managed	30%	48%	34%	22%	17%	20%	18%

Locality Sustained Performance Program (LSPP)

October 2023 CTB Performance Policy for Locally Administered Projects

- **Creates an Annual Review under Locality Sustained Performance Program**

- **Using LSPP Metrics alongside Dashboard to measure Programmatic Success of Locality**

- **Results can inform recommendations to CTB regarding future allocations**

W. Sheppard Miller, III
Chairperson

1401 East Broad Street
Richmond, Virginia 23219

(804) 482-5818
Fax: (804) 786-2940

Agenda item # 8

**RESOLUTION
OF THE
COMMONWEALTH TRANSPORTATION BOARD**

October 18, 2023

MOTION

Made By: Ms. Hynes **Seconded By:** Mr. Merrill
Action: Motion Carried, Unanimously

Title: Performance Policy for Locally Administered Projects

Locality Sustained Performance Program

The greatest impact to the Program is concentrated in a few localities

- **Number of Localities with Active Locally Administered SYIP projects: 83**

  - Total Number of Projects: 1,124
  - Total Fed/State Allocations: $2.63 billion

- **Number of Localities with 5 or more Active SYIP projects: 36 (43%)**

  - Total Number of Projects: 945 (84%)
  - Total Fed/State Allocations: $2.36 billion (90%)

43% of Localities Account for 84% of all Local Projects and
90% of all VDOT Funding for Locally Administered Projects

LSPP focuses on localities with 5 or more Active SYIP Projects

LSPP Performance Metrics

1. **On-Time Performance**
   - Dashboard Performance (review of past two years)
   - Milestone Performance (review of current milestones on active projects)
   - Delayed Advertisements (review of "Carry Over" from previous Scheduled FY)

2. **Reasonable Progress**
   - Phase/Authorization starting within a reasonable timeframe

3. **Fiscal Management**
   - Minimize VDOT allocations programmed in the current or previous fiscal years that remain unexpended

LSPP Performance Metrics - On-time Performance

Measures the ability of a locality to meet scheduled delivery time-frame using three sub-metrics:

- **Dashboard Performance**
  => 70% on-time for Past Two Years
- **Current Milestone Performance**
  => 70% for all current milestones on all active projects
- **Delayed Advertisements**
  < 25% of Projects have "Carry Over" Advertisements from previous Scheduled FY

➢ **Failing to achieve targets for two of these three sub-metrics results in Deficiency for the On-time Metric**

LSPP Performance Metrics – Reasonable Progress

Measures the ability of a locality to deliver major authorization milestones within a reasonable period of time

- Major Authorization Milestones = Preliminary Engineering, Right of Way, Construction Advertisement, and Construction Award

- "Reasonable" currently defined as a 90-day grace period

➢ **Failing to achieve 70% of active project authorizations results in Deficiency for the Reasonable Progress Metric**

LSPP Performance Metrics – Fiscal Management

Measures the ability of a locality to effectively manage state and federal allocations available for project expenditure

- Comparison of project expenditures to available funding (i.e., allocations) for <u>all</u> the locality's projects
- Total unexpended allocations should be <80% or <$100M of available allocations
- Available allocations do not include locality, supplemental funding to the projects

➢ **Failing to achieve <80% or <$100 million in unexpended allocations results in Deficiency for the Fiscal Management Metric***

*Vetting of metric results with the locality is intended to identify any mitigating circumstances beyond the locality's control

LSPP Performance Metrics - Criteria

Locality is identified as deficient when –

a) Deficient for all three metrics; or

b) Deficient for two metrics; or

c) Deficient for metric #3 (Fiscal Management over $100M)

- **Localities identified as deficient are required to collaboratively work with VDOT to develop a Project Development Improvement Plan (PDIP)**

- **PDIP is approved by Locality Executive, District Engineer, Local Assistance Division Director, and the Chief of Policy**

PY25 Project Development Improvement Plans (PDIP) – Review

Examples from PY25 PDIPs:

Root Causes:

- Staffing not aligned with Localities' Project Portfolio
- Late execution of agreements
- RW phase not scheduled or inadequate time
- Poor relations with utility companies
- Reimbursements not submitted timely
- Lack of Sufficient Bids/Contractors
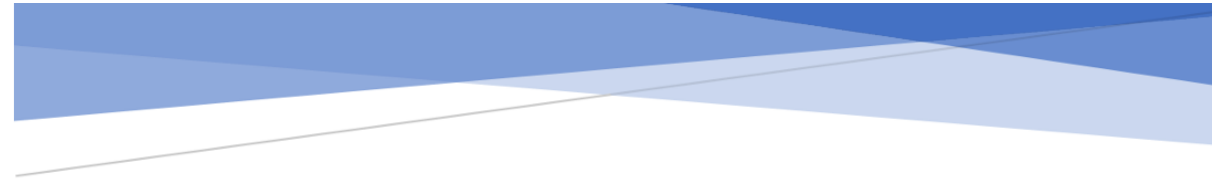
LOCALITY SUSTAINED PERFORMANCE PROGRAM
PROJECTS DEVELOPMENT IMPROVEMENT PLAN

PDIP Strategies Employed by Localities:

- Dedicated **Staffing** for funded project, addition of subject matter experts
- Improving **Processes and Procedures** to increase quality and expedite reimbursements
- Prioritize work on **Carryover** projects
- **Cancel** projects
- Regular & targeted **Communication**

LSPP – Year to Year Comparison

- List of localities has remained similar for the last 2 years

- PDIP strategies are resulting in positive/measured improvements for several localities

- LSPP enhances coordination, communication and partnership

Year to Year LSPP Comparison, PY2024-2026

Mitigated ■ Not-Mitigated
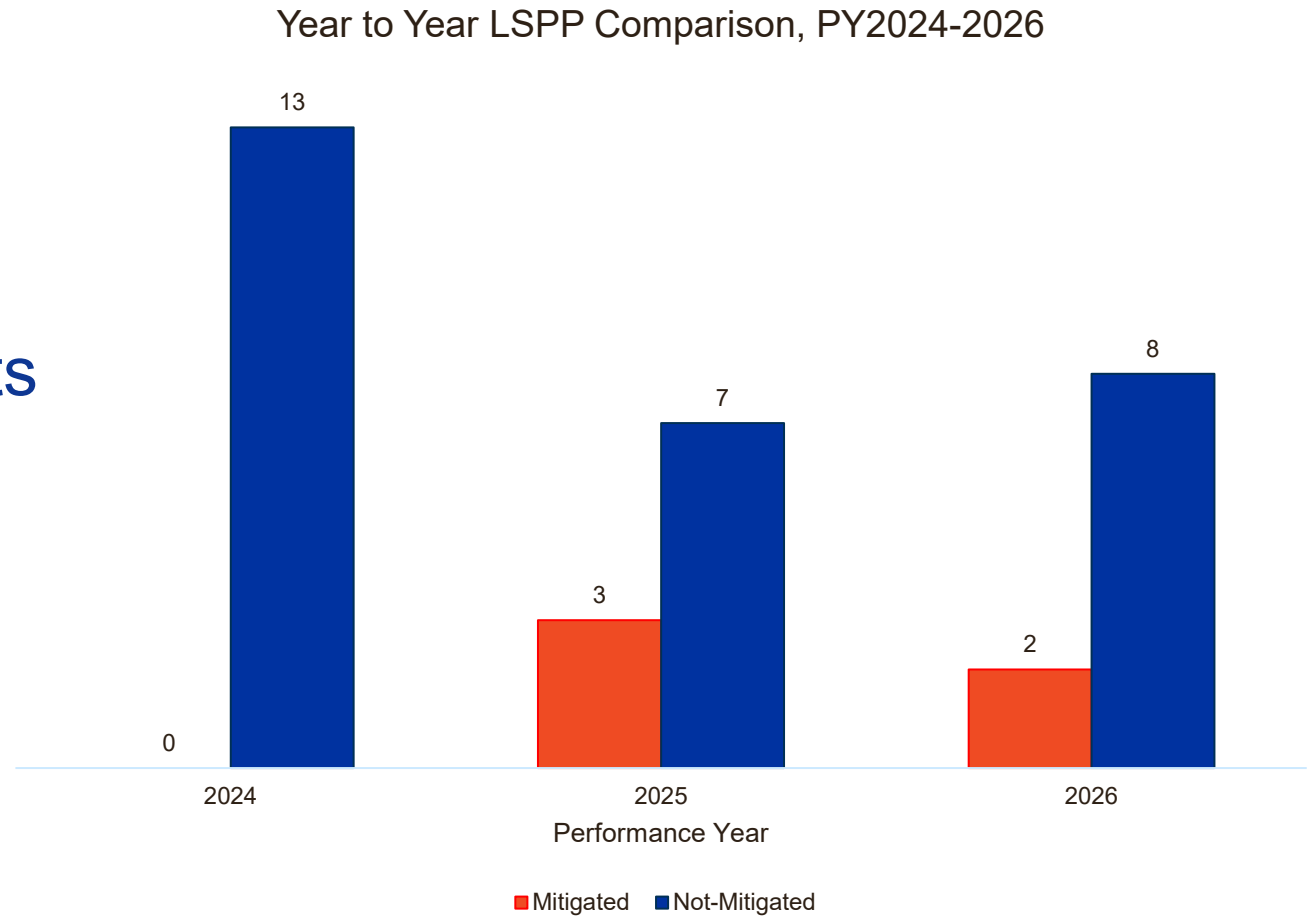
PY25 LSPP to Performance Year 2026 Comparison

PY25 EVALUATION:

➢ 10 localities enter Locality Sustained Performance Program (LSPP)

➢ 3 localities provided mitigating factors and considered non-deficient

PY26 EVALUATION

➢ 2 localities attaining performance goals and will be removed from LSPP for PY26

PY25 to PY26 - LSPP List Comparison

PY25 Evaluation – November 2024				
District	**Locality**	**On-Time**	**Reasonable Progress**	**Fiscal Management**
Bristol	Bristol	🚩	🟢	🚩
Bristol	Wytheville	🟢	🚩	🚩
Culpeper	Charlottesville	🚩	🚩	🚩
Fredericksburg	Stafford County	🚩	🚩	🟢
Hampton Roads	Virginia Beach	🚩	🚩	🚩
Hampton Roads	Williamsburg	🚩	🟢	🚩
Northern Virginia	Alexandria	🟢	🚩	🚩
Northern Virginia	Falls Church	🚩	🚩	🟢
Northern Virginia	Loudoun County	🚩	🚩	🟢
Richmond	Richmond	🟢	🟢	🚩

PY26 Evaluation – November 2025				
District	**Locality**	**On-Time**	**Reasonable Progress**	**Fiscal Management**
Bristol	Bristol	🚩	🟢	🚩
Culpeper	Charlottesville	🚩	🚩	🚩
Hampton Roads	Virginia Beach	🟢	🚩	🚩
Hampton Roads	Portsmouth	🚩	🚩	🟢
Hampton Roads	Williamsburg	🚩	🟢	🚩
Northern Virginia	Alexandria	🚩	🚩	🚩
Northern Virginia	Falls Church	🚩	🚩	🟢
Northern Virginia	Loudoun County	🚩	🚩	🟢
Richmond	Richmond	🟢	🟢	🚩
Richmond	Petersburg	🚩	🚩	🚩

🟢 Meeting Performance Target
🚩 Not Meeting Performance Target
╱ Mitigated Locality

LSPP PY26 Locality List

District	Locality	On-Time	Reasonable Progress	Fiscal Management
Bristol	Bristol	🚩	🟢	🚩
Culpeper	Charlottesville	🚩	🚩	🚩
Hampton Roads	Virginia Beach	🟢	🚩	🚩
Hampton Roads	Portsmouth	🚩	🚩	🟢
Hampton Roads	Williamsburg	🚩	🟢	🚩
Northern Virginia	Alexandria	🚩	🚩	🚩
Northern Virginia	Falls Church	🚩	🚩	🟢
Northern Virginia	Loudoun County	🚩	🚩	🟢

Underway & Next Steps

- *December 2025* – Notify Localities of LSPP Status
- *January – February 2026* – Districts and Locality Finalize New Project Development Improvement Plans (PDIPs) and updates to existing plans, as appropriate
- *Fall 2026* – Annual Report to CTB