



Preliminary FY 2027 – 2032 Commonwealth Transportation Fund (CTF) Six-Year Financial Plan

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Transportation Revenue Update

State Revenue Update

- The updated December revenue forecast updated expected impacts to revenues through FY 2032, inclusive of the FY 2027 – 2032 planning period
- Change across major revenue sources over previous expectations through FY 2032
 - Retail Sales and Use Tax – Reduction of \$556 million
 - Motor Vehicle Sales and Use – Increase of \$457 million
 - Statewide Motor Fuels Tax – Increase of \$476 million
 - Highway Use Fee – Reduction of \$24 million
 - Insurance Premium Tax – Increase of \$105 million

Federal Revenue

- Minor adjustments based on obligation authority adjustments

Transportation Revenue Estimate Updates

Value of revenue changes to the CTF since December 2024 assumptions (millions)

Details of Differences	FY2027	FY2028	FY2029	FY2030	FY2031	FY2032	Total
Retail Sales and Use Tax	\$ (44.4)	\$ (59.0)	\$ (83.3)	\$ (110.6)	\$ (120.0)	\$ (138.8)	\$ (556.1)
Motor Vehicle Sales And Use Tax	104.8	105.6	87.9	64.4	59.2	35.2	457.1
Statewide Motor Fuels Tax	53.0	70.8	83.6	95.4	90.8	82.0	475.6
Aviation Fuels Tax	-	-	-	-	-	-	-
Road Tax	1.5	0.1	(0.1)	(0.2)	(1.5)	(1.5)	(1.7)
International Registration Plan	0.5	(0.2)	0.3	1.0	0.6	0.3	2.5
Registration Fees	11.7	11.2	9.9	9.5	8.3	7.2	57.8
State Insurance Premium Tax	15.1	12.5	12.9	14.3	22.9	27.3	105.0
Recordation Tax	(7.7)	(8.0)	(5.4)	1.9	7.7	13.0	1.5
Vehicle Rental Tax	(1.1)	0.4	1.1	1.2	0.8	1.4	3.8
Highway User Fee	(15.6)	(14.6)	(11.9)	(7.3)	3.9	21.2	(24.3)
Total	\$ 117.8	\$ 118.8	\$ 95.0	\$ 69.6	\$ 72.7	\$ 47.3	\$ 521.2

Commonwealth Transportation Fund (CTF) Revenue Estimate

(in millions)

State Revenue Forecast Sources of Funds	FY2027	FY2028	FY2029	FY2030	FY2031	FY2032	Total
Retail Sales and Use Tax	\$ 1,490.1	\$ 1,528.3	\$ 1,572.3	\$ 1,620.8	\$ 1,675.5	\$ 1,723.1	\$ 9,610.1
Motor Vehicle Sales And Use Tax	1,361.2	1,377.4	1,368.9	1,360.3	1,369.4	1,377.0	8,214.2
Statewide Motor Fuels Tax	1,639.4	1,703.8	1,758.1	1,809.8	1,855.0	1,884.3	10,650.4
Aviation Fuels Tax	2.0	2.0	2.0	2.0	2.0	2.0	12.0
Road Tax	84.5	84.4	84.3	84.3	84.3	84.3	506.1
International Registration Plan	117.8	119.2	120.1	121.1	121.1	121.1	720.4
Registration Fees	232.5	234.0	233.1	236.4	239.1	242.0	1,417.1
State Insurance Premium Tax	264.5	271.2	280.7	292.3	305.5	319.8	1,734.0
Recordation Tax	67.1	77.4	87.2	95.3	102.5	109.2	538.7
Vehicle Rental Tax	43.9	44.6	45.4	46.4	47.4	48.5	276.2
Highway User Fee	103.4	119.3	137.6	158.5	186.7	222.2	927.7
Total	\$ 5,406.4	\$ 5,561.6	\$ 5,689.7	\$ 5,827.2	\$ 5,988.5	\$ 6,133.5	\$ 34,606.9

(December 2025 revenue forecast; Rental Tax excludes share dedicated to WMATA Capital)

Commonwealth Transportation Fund (CTF)

Preliminary Fiscal Years 2027 – 2032 Six-Year Financial Plan Overview

- ❑ **The Six-Year Financial Plan (SYFP) identifies the planned funding for allocation to Highways, Rail, Transit, Ports, Aviation, DMV, and Space Flight**
- ❑ **The Preliminary SYFP for Fiscal Years 2027 – 2032 allocates \$59.6 billion from all revenue sources**
- ❑ **Includes the use of \$1.5 billion of Route 58 Corridor Bonds, I-81 Financing, GARVEE Bonds, and Special Structures Bonds**
- ❑ **Transfers \$6.6 billion to the three regions for transportation improvements and \$1.1 billion in dedicated revenue for WMATA Capital Fund**
- ❑ **Includes \$607.1 million of dedicated fuel tax revenue for the I-81 Corridor Improvements**
- ❑ **Dedicates \$18.6 billion for Maintenance and Operations**
- ❑ **Provides \$17.2 billion for Construction**

Approximately \$2.6 billion of Construction Funding represents Local and Regional Funding for Projects

Commonwealth Transportation Fund Preliminary Fiscal Years 2027-2032

Six-Year Financial Plan Estimated Revenues (in millions)

Commonwealth Transportation Fund									
Revenue Summary									
(amounts in millions)									
	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2027 - FY 2032	Previous FY 2026 - FY 2031	Difference
State Transportation Revenues									
Commonwealth Transportation Fund	\$ 5,492.4	\$ 5,561.6	\$ 5,689.7	\$ 5,827.2	\$ 5,988.5	\$ 6,133.5	\$ 34,692.9	\$ 33,227.9	\$ 1,465.0
General Fund	-	-	-	-	-	-	-	275.7	(275.7)
Prior year funding	-	-	-	-	-	-	-	103.5	(103.5)
Local & Regional Project Participation/Revenue	807.8	316.1	758.1	304.7	218.1	191.7	2,596.4	2,932.2	(335.8)
Other Fund Revenue	612.6	580.8	588.2	596.6	603.1	611.9	3,593.3	3,492.1	101.2
Total	6,912.7	6,458.5	7,036.0	6,728.5	6,809.6	6,937.0	40,882.5	40,031.3	851.2
Federal Revenues	1,543.3	1,561.8	1,591.6	1,622.1	1,653.2	1,684.9	9,656.9	9,455.4	201.6
Total Revenues	8,456.0	8,020.3	8,627.7	8,350.7	8,462.9	8,622.0	50,539.5	49,486.7	1,052.8
Other Financing Sources									
Interstate 81 Financing	334.2	-	266.9	-	-	-	601.2	601.2	-
GARVEE Bonds	100.0	-	100.0	-	100.0	-	300.0	300.0	-
Special Structures Bonds	-	66.7	148.9	180.8	141.8	98.6	636.8	538.2	98.6
Route 58	-	-	-	-	-	-	-	74.2	(74.2)
Total	434.2	66.7	515.8	180.8	241.8	98.6	1,538.0	1,513.6	24.4
Total Operating Revenues and Other Financing Sources	8,890.3	8,087.0	9,143.5	8,531.5	8,704.7	8,720.6	52,077.4	51,000.3	1,077.1
Revenue Supporting Transfer Payments									
Regional Transportation Funds	990.1	1,029.1	1,067.0	1,104.3	1,143.1	1,179.8	6,513.4	6,407.9	105.5
WMATA Capital Fund Revenue	148.9	155.4	161.7	167.3	172.5	177.7	983.6	1,018.1	(34.5)
Grand Total	\$ 10,029.2	\$ 9,271.5	\$ 10,372.2	\$ 9,803.1	\$ 10,020.3	\$ 10,078.1	\$ 59,574.4	\$ 58,426.3	\$ 1,148.1

Commonwealth Transportation Fund Preliminary Fiscal Years 2027-2032

Six-Year Financial Plan Estimated Allocations (in millions)

	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2027 - FY 2032	Previous FY 2026 - FY 2031	Difference
Debt Service	\$ 415.8	\$ 437.6	\$ 433.7	\$ 469.1	\$ 524.3	\$ 566.6	\$ 2,847.0	\$ 2,653.8	\$ 193.2
Other Agencies & Maintenance & Operations	61.1	54.8	54.8	54.8	54.8	54.8	335.1	324.6	10.4
Administration & Other Programs	2,909.4	2,983.6	3,058.3	3,135.1	3,213.5	3,295.2	18,595.1	18,122.1	473.0
Toll Programs	660.9	671.4	684.2	697.3	710.7	719.5	4,144.2	3,942.4	201.8
Special Structures	123.7	113.1	114.3	115.5	116.8	118.1	701.3	732.8	(31.5)
Public Transportation	92.7	162.2	242.5	266.7	218.0	167.8	1,149.8	1,066.1	83.7
Virginia Passenger Rail Authority	680.7	690.9	707.0	726.8	745.5	760.5	4,311.4	4,396.0	(84.6)
DRPT Rail Assistance	238.6	234.3	238.0	226.9	198.1	203.0	1,338.9	1,403.6	(64.7)
DRPT Administration	17.2	17.3	17.5	17.9	18.3	18.6	106.7	102.9	3.8
Port Trust Fund	19.9	20.1	20.6	21.2	21.8	22.4	126.0	127.0	(1.0)
Airport Trust Fund	66.5	67.3	68.8	70.7	72.6	74.3	420.3	406.6	13.7
Commonwealth Space Flight Fund	40.5	41.0	41.9	43.0	44.2	45.2	256.0	245.3	10.7
Department of Motor Vehicles	26.0	26.3	26.9	27.6	28.4	29.1	164.4	157.3	7.1
Construction	26.0	26.3	26.9	27.6	28.4	29.1	164.3	157.1	7.2
Total Operating Programs	3,471.9	2,500.8	3,368.0	2,591.1	2,669.3	2,576.3	17,177.4	16,842.6	334.8
Pass Through Programs									
WMATA Capital Fund	168.9	175.4	181.7	187.3	192.5	197.7	1,103.6	1,214.8	(111.2)
Central Virginia Transportation Fund	248.4	254.6	263.8	273.2	282.7	292.0	1,614.7	1,543.2	71.5
Northern Virginia Transportation Authority Fund	436.8	461.7	479.6	496.2	513.5	530.2	2,918.0	2,953.0	(35.0)
Hampton Roads Regional Transit Fund	37.1	38.4	39.6	40.7	41.7	42.7	240.2	219.5	20.7
Hampton Roads Transportation Fund	287.4	294.4	304.0	314.2	325.2	334.9	1,860.1	1,815.5	44.6
Subtotal	1,178.6	1,224.5	1,268.7	1,311.6	1,355.6	1,397.5	7,736.6	7,746.0	(9.4)
Total	\$ 10,029.2	\$ 9,271.5	\$ 10,372.2	\$ 9,803.1	\$ 10,020.3	\$ 10,078.1	\$ 59,574.4	\$ 58,426.2	\$ 1,148.2

VDOT Program Updates

- ❑ **Continued planned support for operational needs of the Hampton Roads Bridge-Tunnel Expansion with additional funding for VDOT Operations.**
- ❑ **Continued approved infusion beginning in FY2026 through FY2032 to support paving contracts and increased costs for maintenance activities, including on-going base adjustments beginning in FY 2027 and beyond for VDOT and Financial Assistance to Localities**
- ❑ **The Highway Maintenance and Operations Fund (HMOF) has an expected deficit of \$633.7 million, which will be filled with \$287.2 million of federal funds and the crossover of \$346.5 million of state funds from the Construction Fund.**

VDOT Program Updates

- ❑ Revenue Sharing - Implemented required Revenue Sharing Program adjustments based on level of formula funding available.

§ 33.2-357. Revenue-sharing funds for systems in certain localities.

D. Total Commonwealth funds allocated by the Board under this section shall not exceed the greater of \$100 million or seven percent of funds available for distribution pursuant to subsection B of § 33.2-358 prior to the distribution of funds pursuant to this section, whichever is greater, in each fiscal year, subject to appropriation for such purpose. For any fiscal year in which less than the full program allocation has been allocated by the Board to specific governing bodies, those localities requesting the maximum allocation under subsection A may be allowed an additional allocation at the discretion of the Board.

- ❑ Based on current revenue estimates and budget assumptions, 7% of the funds available for distribution exceeds \$100M
- ❑ The amounts available over \$100M will not be allocated at this time

	FY2027	FY2028	FY2029	FY2030	FY2031	FY2032	Total
Revenue Sharing State Match	\$102.1	\$101.6	\$105.8	\$109.4	\$113.2	\$116.6	\$648.6

Assumptions for Highway Construction Programs

- ❑ **Allocation of GARVEE Bonds - \$100 million in each fiscal year: FY 2027, FY 2029, and FY 2031; estimated debt service allocated from federal funding**
- ❑ **The Innovation and Technology Transportation Fund (ITTF) funding from the High Priority Projects Program is \$25 million annually.**
- ❑ **Unpaved Roads funding is \$25 million annually from the District Grant Program.**

Preliminary Construction Allocations for Formula Distribution

	(in millions)						
	2027	2028	2029	2030	2031	2032	TOTAL
State of Good Repair Program (SGR)	\$406.8	\$405.2	\$421.6	\$436.0	\$451.0	\$464.7	\$2,585.3
High Priority Projects Program (HPP)	271.2	270.1	281.1	290.7	300.7	309.9	1,723.5
Construction District Grant Program (DGP)	271.2	270.1	281.1	290.7	300.7	309.8	1,723.5
Interstate Operations & Enhancement Program (IOEP)	271.2	270.1	281.1	290.7	300.7	309.8	1,723.5
Virginia Highway Safety Improvement Program (VHSIP)	135.6	135.1	140.5	145.3	150.3	154.9	861.8
TOTAL	\$1,356.0	\$1,350.5	\$1,405.3	\$1,453.3	\$1,503.4	\$1,548.9	\$8,617.5
<i>Difference from Previous Assumptions</i>	138.7	70.4	34.1	0.1	(12.5)		230.9

Assumptions for Highway Construction Programs

State of Good Repair (SGR) – 30%

SGR Category	(in millions)						
	2027	2028	2029	2030	2031	2032	TOTAL
VDOT Pavement	\$77.6	\$75.9	\$79.0	\$81.7	\$84.5	\$87.0	\$485.6
VDOT Bridge	252.8	247.4	257.4	266.2	275.4	283.7	1,582.9
Local Pavement	26.9	26.3	27.4	28.3	29.3	30.2	168.3
Local Bridge	56.8	55.6	57.9	59.8	61.9	63.8	355.8
Total SGR Allocation	\$414.1	\$405.2	\$421.6	\$436.0	\$451.0	\$464.7	\$2,592.6
<i>Difference from Previous Assumptions</i>	48.9	21.1	10.2	0.0	-3.7		76.6

FY 2027 includes Residue Parcels Allocation of \$7.3 million, as required by Appropriation Act, Item 438, B.

Assumptions for Highway Construction Programs

Interstate Operations and Enhancement Program (IOEP) – 20%

		(in millions)						
	Share of Truck VMT	2027	2028	2029	2030	2031	2032	TOTAL
Interstate 81 – Fuel Tax	N/A	\$80.8	\$85.1	\$84.0	\$84.5	\$87.9	\$60.3*	\$482.5
Interstate 81	43.6%	118.3	117.8	122.6	126.8	131.1	135.1	751.6
NVTA	8.5%	23.1	23.0	23.9	24.7	25.6	26.3	146.5
Interstate 95	17.9%	48.4	48.3	50.2	51.9	53.7	55.3	307.9
Interstate 64	10.7%	28.9	28.8	30.0	31.0	32.1	33.0	183.8
Other Interstate Improvements	19.4%	52.5	52.3	54.4	56.3	58.2	60.0	333.7
IOEP Formula Total		\$271.2	\$270.1	\$281.1	\$290.7	\$300.7	\$309.8	\$1,723.5
<i>Difference from Previous Assumptions</i>	Share of Truck VMT							
Interstate 81 – Fuel Tax	N/A	\$3.7	\$2.9	\$6.1	\$7.6	\$11.0		\$31.3
Interstate 81	44.1%	11.0	5.0	1.7	(1.3)	(2.5)		13.9
NVTA	8.7%	1.9	0.7	0	(0.6)	(0.8)		1.2
Interstate 95	17.7%	5.5	3.1	1.8	0.6	0.2		11.2
Interstate 64	10.5%	3.5	2.1	1.3	0.6	0.4		7.9
Other Interstate Improvements	19.1%	5.9	3.3	1.9	0.6	0.2		12.0
IOEP Formula Difference Total		\$27.7	\$14.1	\$6.8	\$0.0	\$(2.5)		\$46.2

Assumptions for Highway Construction Programs

Virginia Highway Safety Improvement Program (VHSIP) – 10%

	(in millions)						
	2027	2028	2029	2030	2031	2032	TOTAL
<i>Program Administration</i>	\$4.0	\$4.1	\$4.2	\$4.4	\$4.5	\$4.6	\$25.9
<i>29% for Behavioral Strategies (DMV)</i>	38.2	38.0	39.5	40.9	42.3	43.6	242.4
<i>Infrastructure Projects and Other Eligible Purposes (VDOT)</i>	93.4	93.0	96.8	100.1	103.5	106.7	593.5
Total VHSIP	\$135.6	\$135.1	\$140.5	\$145.3	\$150.3	\$154.9	\$861.8
<i>Difference from Previous Assumptions</i>	13.9	7.0	3.4	0.0	(1.2)		23.1

Assumptions for Highway Construction Programs

High Priority Projects Program (HPPP) – 20%

	(in millions)						
	2027	2028	2029	2030	2031	2032	TOTAL
High Priority Projects Program (HPPP) – including ITTF	\$271.2	\$270.1	\$281.1	\$290.7	\$300.7	\$309.8	\$1,723.5
<i>Difference from Previous Assumptions</i>	27.7	14.1	6.8	0.0	-2.5		46.2

Assumptions for Highway Construction Programs

District Grant Program (DGP) – 20%

	(in millions)						
	2027	2028	2029	2030	2031	2032	TOTAL
District Grant Program (DGP) – including Unpaved							
Formula Distribution	\$271.2	\$270.1	\$281.1	\$290.7	\$300.7	\$309.8	\$1,723.5
Supplemental DGP Funding from Fuel Tax Revenue	129.9	134.5	139.9	145.1	150.1	154.8	854.3
Subtotal – DGP	\$401.1	\$404.6	\$421.0	\$435.8	\$450.8	\$464.6	\$2,577.8
Difference from Previous Assumptions							
Formula Distribution	27.7	14.1	6.8	0.0	(2.5)		46.2
Supplemental DGP Funding from Fuel Tax Revenue	2.7	3.6	6.1	8.5	10.6		31.5
	30.5	17.7	12.9	8.5	8.1		77.7

Summary and Next Steps

- Monitor actions by 2026 General Assembly and impact to transportation funding and spending**
- Note potential for federal funding updates**
- Make project selections for Revenue Sharing and Transportation Alternatives**
- Draft Budgets and SYIP presented to CTB in April 2026**



